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final report

Project code: P.PSH.0823

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Date published: 16 February 2020

PUBLISHED BY
Meat and Livestock Australia Limited
Locked Bag 1961
NORTH SYDNEY NSW 2059

Key research to assist the development of carbon sequestration methods for savanna fire management in Northern Australia

This is an MLA Donor Company funded project.

Meat & Livestock Australia acknowledges the matching funds provided by the Australian Government to support the research and development detailed in this publication.

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Executive summary

Background:

The development of new carbon accounting methodologies for savanna fire management based on carbon sequestration will dramatically increase the viability of savanna fire management projects in the northern rangelands and provide new opportunities for sustainable sources of income in the longer term for pastoral properties.

Effective savanna fire management reduces the impacts of wildfires on pastoral production, assets and infrastructure, biodiversity and other environmental values, thereby improving natural capital and rangeland condition more generally. This will lead to productivity improvements and increases in profit for pastoral enterprises. Further, with the introduction of sequestration methodologies, there will be increased incentives for all landholders in the northern rangelands to conduct savanna fire management on their properties, regardless of tenure. This is likely to lead to improved landscape scale fire management and increased cooperation amongst neighbours.

The currently available Savanna Burning methodology accredited under the Commonwealth's Emissions Reduction Fund (ERF) concerns (a) abatement (reduction) of greenhouse gases (methane, nitrous oxide), (b) sequestration of carbon in non-living debris (litter), through the implementation of strategic fire management essentially to reduce the extent, intensity, and thereby resultant emissions, from late dry season wildfires. That methodology applies to ~1.2 million km² of Northern Australian savannas, in two contiguous Rainfall Zones, High (>1000 mm y⁻¹) and Low (1000 – 600 mm y⁻¹), broadly described by the region stretching north from Broome in the west, to Townsville in the east, less the Queensland Wet Tropics and substantial areas of pastorally productive grasslands that are ineligible under the ERF methodology.

The present project aimed to increase the potential for landholders in Northern Australia to earn income from savanna fire management through supporting the development of future ERF methodologies incorporating additional sequestration of carbon in Living Tree Biomass (LTB).

The project was undertaken by the Darwin Centre for Bushfire Research, Charles Darwin University (CDU), with coordination and project management support from the North Australia Indigenous Land & Sea Management Alliance Ltd (NAILSMA). Funding was contributed under an equal partnership arrangement involving the MLA Donor Company, Indigenous Land & Sea Corporation, and The Nature Conservancy.

Objectives of the Research:

Building on substantial investment associated with the development of the original Savanna Burning abatement methodology, this project aimed to support the development of:

- A detailed scientific assessment of the potential for additional storage of carbon in LTB through implementing strategic fire management in fire-prone savanna landscapes—with that assessment to be provided as a scientific paper submitted to an appropriate international journal for peer review
- Developing a roadmap for incorporation of LTB carbon sequestration in future ERF Savanna Burning methodologies—with development of the roadmap involving key institutional stakeholders and submitted as part of final reporting requirements

Key findings and outcomes:

- The scientific assessment demonstrated strong support for the inclusion of a LTB sequestration component in future development of ERF-accredited Savanna Burning methodologies. From the abstract of the paper, currently under review:

Tropical savannas are characterised by high primary productivity and high fire frequency, such that much of the carbon captured by savanna vegetation is rapidly returned to the atmosphere. Hence, there have been suggestions that management-driven reductions in fire frequencies and/or intensities in savannas might significantly increase carbon storage in tree biomass. We analysed a large, long-term tree monitoring dataset (236 plots, monitored for 3–24 years, including 12,344 tagged trees) from the tropical savannas of northern Australia, in order to characterise relationships between fire regimes and key demographic rates of trees: recruitment into large sapling size classes (≥ 5 cm diameter at breast height); stem diameter growth; and mortality. We used these relationships to build a process-explicit demographic model of an Australian savanna tree population. We found that savanna fires, especially high-severity fires, significantly reduce tree recruitment, survival and growth. Despite these negative effects of fire on demographic rates, tree biomass appears to be suppressed by only a relatively small amount by ambient fire regimes. Nonetheless, there is substantial scope for fire managers to generate carbon credits from increased carbon storage in tree biomass. We found that plausible, management-driven reductions in fire frequency and severity could lead to increases in total tree biomass, of about 12.9 t DM ha⁻¹ over a century. Accounting for this increase in carbon storage could generate significant tradeable carbon credits, worth on average 3–4 times those generated annually by current savanna greenhouse gas (methane and nitrous oxide) abatement projects, and potentially more on sites presently affected by high frequencies of severe fire. If appropriate carbon accounting methodologies can be developed, sequestration by tree biomass has the potential to significantly increase the economic viability of fire/carbon projects in Australian savannas. This burgeoning industry has the potential to bring much-needed economic activity to tropical savanna landscapes, without compromising important natural and cultural values.

- A roadmap was developed involving all current partners and the engagement of key Commonwealth agency stakeholders.
- On the basis of the scientific assessment and roadmap development undertaken under this project, a second phase project has been commenced to further develop the scientific case for inclusion of LTB sequestration in future iterations of ERF-accredited Savanna Burning methodologies. Funding for that work is being provided through the Indigenous Land & Sea Corporation, The Nature Conservancy, ConocoPhillips Ltd.
- Given the positive findings stemming from this initial program of research, it is recommended that MLA and industry partners might (a) critically examine the physical landscape and enterprise conditions under which an updated Savanna Burning methodology might be of benefit to pastoral enterprises in different Northern Savanna regions, and (b) based on that research, implement an extension program in order to better inform regional pastoral stakeholders about opportunities and potential benefits, costs and challenges associated with implementing a commercial Savanna Burning project as part of a diversified pastoral enterprise

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1 Background

The development of new carbon accounting methodologies for savanna fire management based on carbon sequestration will dramatically increase the viability of savanna fire management projects in the northern rangelands and provide new opportunities for sustainable sources of income in the longer term for pastoral properties.

Effective savanna fire management reduces the impacts of wildfires on pastoral production, assets and infrastructure, biodiversity and other environmental values, thereby improving natural capital and rangeland condition more generally. This will lead to productivity improvements and increases in profit for pastoral enterprises. Further, with the introduction of sequestration methodologies, there will be increased incentives for all landholders in the northern rangelands to conduct savanna fire management on their properties, regardless of tenure. This is likely to lead to improved landscape scale fire management and increased cooperation amongst neighbours.

The currently available Savanna Burning methodology accredited under the Commonwealth's Emissions Reduction Fund (ERF) concerns the abatement (reduction) of greenhouse gases (methane, nitrous oxide) through the implementation of strategic fire management essentially to reduce the extent, intensity, and thereby resultant emissions, from late dry season wildfires. That methodology applies to ~1.2 million km² of Northern Australian savannas, in two contiguous Rainfall Zones, High (>1000 mm y⁻¹) and Low (1000 – 600 mm y⁻¹), broadly described by the region stretching north from Broome in the west, to Townsville in the east, less the Queensland Wet Tropics and substantial areas of pastorally productive grasslands that are ineligible under the ERF methodology.

The present project aimed to increase the potential for landholders in Northern Australia to earn income from savanna fire management through supporting the development of future ERF methodologies incorporating additional sequestration of carbon in Living Tree Biomass (LTB).

The project was undertaken by the Darwin Centre for Bushfire Research, Charles Darwin University (CDU), with coordination and project management support from the North Australia Indigenous Land & Sea Management Alliance Ltd (NAISMA). Funding was contributed under an equal partnership arrangement involving the MLA Donor Company, Indigenous Land & Sea Corporation, and The Nature Conservancy.

2 Project objectives

From the project Agreement:

“The LTB research component aims to develop a robust methodology for carbon accounting based on a statistical modelling approach using data observations over 20 years from the 130 monitoring plots in the higher rainfall region used in previous assessments (Murphy et al. 2009, Cook et al. 2015), plus additional observations over at least 5 years from 260 plots in the lower rainfall region (located in the NT/QLD Gulf of Carpentaria, and the Kimberley). This will include field sampling of at least an additional 60 plots from low rainfall areas to finalise the dataset. As for previous analyses undertaken on the high rainfall dataset, a minimum of 5 years of observations is required to assess fire regime effects on tree biomass dynamics. This will include undertaking a final analysis of assembled available higher rainfall Three Parks data and lower rainfall plot data to derive statistical models describing relationships between a minimum set of variables including savanna tree biomass parameters (stem recruitment, increment and mortality), fire regime parameters (e.g. fire frequency, severity), and mean annual rainfall and/or latitude.

CDU research work outputs:

- 1) Project Commencement 14th March 2018
 - a. Field sampling
 - b. Data collation, cleaning and refining ready for analysis
 - c. Plans for initial technical workshop
- 2) Mid-Term Report 31st August 2018
 - a. Outcomes of technical workshop 1
 - b. Update on ongoing data analysis and refinement
 - c. Plans for second technical workshop
- 3) Final Report 30th April 2019
 - a. Outcomes of technical workshop 2
 - b. Final report on MLA template
 - c. submission of paper(s) for publication in peer-reviewed scientific journal/s by June 2019 describing: Research and analysis work of the project, and a formal framework for implementing a LTB methodology

The further development and revision of the data and conclusions from this research project will be conducted by the DoE as outlined in the proposal. There is very close collaboration between project proponents and the federal Department of Environment on previous methodologies. The DoE need this research to complete the two methodologies for submission to the Emissions Reduction Assurance Committee.”

3 Methodology

Building on substantial investment associated with the development of the original, and more recent versions of Savanna Burning methodologies (Cook and Meyer 2009; Russell-Smith et al. 2009a,b; Murphy et al. 2015; CoA 2018), this final report essentially summarises the findings and implications derived from the two outputs in Project Objectives listed under 3)c. above:

- A detailed scientific assessment of the potential for additional storage of carbon in LTB through implementing strategic fire management in fire-prone savanna landscapes—with that assessment to be provided as a scientific paper submitted to an appropriate international journal for peer review
- Developing a roadmap for incorporation of LTB carbon sequestration in future ERF Savanna Burning methodologies—with development of the roadmap involving key institutional stakeholders and submitted as part of final reporting requirements

3.1 LTB sequestration research component

Full details are given in Whitehead et al. (submitted), refer Appendix 1—only salient details are summarised below.

The LTB research component aimed to develop a robust methodology for carbon accounting based on a statistical modelling approach using data observations over 20 years from 126 monitoring plots established in the higher rainfall zone (HRZ— $>1000 \text{ mm y}^{-1}$) and as used in previous assessments (Murphy et al. 2009, Cook et al. 2015), plus additional observations of up to 12 years from 330 plots in the lower rainfall zone (LRZ— $1000 - 600 \text{ mm y}^{-1}$) located in the NT/QLD Gulf of Carpentaria, and the Kimberley. All plots were subject to non-experimental (ie. ambient) fire and ambient low intensity grazing regimes, and located in situations devoid of flammable exotic grasses. Fire occurrence and severity observations typically were undertaken annually on all plots. Observations of stem growth (based on diameter at breast height—DBH), height, and health were undertaken on tagged stems every 5 years for plots in the HRZ, and annually in the LRZ.

Detailed statistical analyses were conducted on the assembled data set (including 12,344 tagged trees) in order to characterise relationships between fire regimes and key demographic rates of trees: recruitment into large sapling size classes ($\geq 5 \text{ cm}$ diameter at breast height); stem diameter growth; and mortality. These relationships were then used to build a process-explicit demographic model of an Australian savanna tree population.

3.2 Developing the Roadmap

The ongoing LTB sequestration development roadmap was developed as part of undertaking two programmed workshops, in November 2018 and July 2019, involving scientific (including international colleagues), Commonwealth agency, funders, and industry stakeholder participants). A draft Roadmap document was circulated after the July 2019 workshop to participants for their comments before finalisation.

4 Results

4.1 LTB sequestration research component

Full details are given in Whitehead et al. (submitted), refer Appendix 9.1—only salient details are summarised below.

Mortality—Tree mortality rate displayed a clear unimodal relationship with stem diameter, with mortality greatest in the smallest and largest stems. Mortality increased with increasing fire frequency, and this effect became more pronounced as severity increased (i.e. mild < moderate < severe).

Recruitment—Only one fire variable was related to recruitment rate, severe fire frequency, with this variable included in all well-supported models. The models suggested that recruitment was reduced as the frequency of severe fires increased. Recruitment was also clearly influenced by mean annual rainfall (positively related) and vegetation class.

Stem growth—Stem diameter increment was clearly affected by the frequency of mild, moderate and severe fires. All three of these variables were included in all well-supported models of stem diameter increment. There was evidence of a slight unimodal relationship between fire frequency and diameter increment, with diameter increment tending to peak when the frequency of moderate and severe fires was around 0.25 fires year⁻¹. The apparent peak may be an artefact of the quadratic model. At fire frequencies greater than this, diameter increment declined markedly, with the effect most pronounced as severity increased (i.e. mild < moderate < severe). There was also strong evidence of a longer-term reduction in diameter increment following severe fires. Time since severe fire was a highly significant term when added to the best model. Predicted diameter increment increased linearly by a relatively modest 0.023 mm year⁻¹ for each year after the last severe fire in the plot, with no indication of a plateau after 25 years. In contrast, adding time since last mild or moderate fire did not improve the best model.

Demographic model—

- The demographic model, integrating the relationships we have identified between fire regime variables and tree demographic rates, suggests that frequent moderate to severe fires lead to large reductions in tree abundance over time. Annual severe fires reduce tree basal area and total biomass to near-zero (≥99% reduction relative to unburnt) at long-term equilibrium, in all three vegetation classes modelled: Open forest (mixed grasses), Woodland (mixed grasses) and Open woodland (mixed grasses). Annual moderate fires reduce tree basal area and total biomass by ≥41% (relative to unburnt) in Open forest (mixed grasses), ≥61% in Woodland (mixed grasses) and ≥75% in Open woodland (mixed grasses). However, annual mild fires have a much more modest effect: reducing tree basal area and total biomass by 2–47% (relative to unburnt).
- Although frequent severe and moderate fires have a large negative effect on tree abundance, the relatively low frequencies of moderate and severe fires experienced by our monitoring plots have a relatively modest effect overall. For example, Woodland (mixed grasses) was the most frequently burnt vegetation class, with mild, moderate and severe fires experienced at a rate of 0.38, 0.16 and 0.04 fires year⁻¹, respectively. The demographic model predicted that this would lead to a 19% reduction in both basal area and total biomass (relative to unburnt).

- The effect of ambient fire regimes on tree abundance was greatest, in relative terms, in the least productive vegetation classes (i.e. Open woodland > Woodland > Open forest). At the most productive open forest/mixed sites, tree abundance was not suppressed by the ambient fire regime, relative to unburnt. In this vegetation class, under this fire regime, tree basal area is expected to be at a water-limited upper bound. In marked contrast, the demographic rates estimated from our monitoring data, suggest that Woodland (mixed grasses) and Open woodland (mixed grasses) could be expected to have tree basal area well below the water-limited upper bound under ambient fire regimes.
- All three of the demographic processes in the model (mortality, recruitment, growth) made a substantial contribution to the negative effect of ambient fire regimes on tree basal area and total biomass. The effect of a fire-driven reduction in recruitment was slightly larger than the effect of fire-driven mortality. The effect of a fire-driven reduction in growth was smallest of the three demographic effects, though still a substantial contributor to the overall impact of fire.
- The demographic model predicts that a realistic improvement in fire management...would result in a substantial increase in tree abundance over time, in at least some vegetation classes. In Woodland (mixed grasses), total tree biomass (including belowground biomass) is predicted to increase most, by 21.7 t DM ha⁻¹ (18%) once a long-term equilibrium has been reached. However, our model predicts that such an equilibrium would take a very long time to reach: somewhere in the order of 200 years. Even so, a rapid increase in total tree biomass (12.9 t DM ha⁻¹) in the first century following a shift in fire regimes due to improved fire management, would see Woodland (mixed grasses) sequester about 6.3 t C ha⁻¹.
- In both the most productive and least productive vegetation classes (Open forest [mixed grasses] and Open woodland [mixed grasses], respectively), increases in tree abundance, in absolute terms, due to improved fire management are likely to be much less than in woodland/mixed. In open forest/mixed, total tree biomass is predicted to increase by just 1.4 t DM ha⁻¹ (<1%) once a long-term equilibrium has been reached. The small magnitude of this increase reflects that under ambient fire regimes, Open forest (mixed grasses) is already close to the water-limited upper bound to tree basal area. In Open woodland (mixed grasses), total tree biomass is predicted to increase by 6.8 t DM ha⁻¹ (39%) once a long-term equilibrium has been reached.

4.2 Developing the Roadmap

The final agreed roadmap is presented in full in Appendix 9.2

5 Discussion

As outlined in earlier sections to this Report, the LTB research component has demonstrated significant potential for measurable additional storage of carbon in standing vegetation through implementing strategic fire management in fire-prone savanna landscapes. At the time of writing that research has been submitted as a scientific paper to an appropriate leading international journal for independent review.

The discussion section of that submitted paper (Whitehead et al. submitted, refer Appendix 1) notes:

“...our study provides new insights into fire-driven tree biomass dynamics in Australian savannas. Despite fire regimes having clear negative effects on the key demographic rates (recruitment, growth and survival), tree biomass appears to be suppressed by only a small amount by ambient fire regimes. This is in contrast to observations from other savanna regions, where experimental fire exclusion has been shown to cause large and rapid increases in biomass. Despite this relative stability, increases in tree biomass with demonstrably achievable changes in fire management are cumulatively significant at the spatial and temporal scales relevant to fire management projects. There is substantial scope for fire managers to generate carbon credits from increased carbon storage in tree biomass. If appropriate carbon accounting methodologies can be developed, sequestration by tree biomass has the potential to significantly extend the economic viability of burgeoning fire/carbon projects in Australian savannas. Such industries have the potential to: (1) bring much-needed environmentally sustainable economic activity to impoverished human communities in tropical savanna landscapes; and (2) create ecological benefits from improved capacity of land managers to address carbon management obligations in tandem with other conservation goals.”

5.1 Practical implications for industry

- On the basis of an internationally-unparalleled assembled database, the findings of this research demonstrate unequivocally that fire regimes dominated by frequent severe fires significantly lessen the potential for carbon storage of living tree biomass in North Australian savannas (Appendix 1).
- Given that savanna fires are mostly lit by people (ie. they are of anthropogenic origin; Russell-Smith et al. 2007), these findings provide the scientific rationale for the carbon sequestration effects of savanna fires to be included in Australia’s National Greenhouse Gas Inventory, and thereby to be considered for inclusion in an updated Savanna Burning carbon accounting methodology—especially given that, as demonstrated by the research findings, the magnitude of the effects of savanna fires on LTB carbon stocks are shown to be many more times than those of the current, savanna burning primarily GHG emissions abatement methodology.
- The Roadmap framework (Appendix 2) outlines the pathway for development of an updated Savanna Burning methodology once the scientific basis is demonstrated and accepted. It is notable that Commonwealth officers responsible for the development of the NGGI, and for the development of an accredited ERF methodology, have been involved with the development of that Roadmap. A review of the current 2018 methodology is due, by law, within 5 years. Hence,

all matters being conducive, one might expect the establishment of an updated Savanna Burning methodology to become effective as of 2022/23.

An updated Savanna Burning methodology incorporating LTB sequestration would provide significant enterprise opportunities for pastoralists interested in diversified income streams—but only in woody savanna landscape settings with a recent (10-15 year) history of frequent severe wildfires to satisfy Savanna Burning methodology requirements. Such a methodology would provide no economic benefits for pastoral enterprises dominated by productive grasslands and open-woodlands (<10% canopy cover) which, in any case, comprise vegetation fuel types that are ineligible for inclusion in Savanna Burning projects.

However, in many regions, northern pastoral enterprises comprise substantial extents of relatively unproductive woody savanna vegetation which may be conducive for the implementation of a Savanna Burning project to complement cattle production on more productive local sites. Once it becomes more clear what the next iteration of the Savanna Burning methodology entails, a useful followup exercise would be to undertake a detailed assessment of the economic opportunities and associated challenges for pastoral enterprises in different regional landscape settings.

5.2 Meeting project objectives

All technical objectives (see Section 3 above) were met fully with minor adjustments. With reference to those agreed objectives we specifically note:

- Data for a further 70 plots incorporating at least five years of observations in the Lower Rainfall Zone were assembled, as against the 60 plots specified
- For analysis, based on critical assessment of the integrity of the Higher Rainfall Zone (HRZ) dataset, 126 plots were used versus the 130 plots originally specified
- Both scientific workshops were held as proposed, involving participation of key Commonwealth ERF agency personnel, national and international scientific colleagues, industry and funding partners
- All assembled data have been made available to the Commonwealth's National Greenhouse Gas Inventory team for independent assessment and utilisation in the NGGI's FullCam modeling
- Final Milestone reporting documents were completed as required, including (a) submission of a scientific paper to an appropriate and leading international journal for peer review (Appendix 9.1), and (b) an agreed Roadmap Framework outlining future R&D requirements (Appendix 9.2)

However, we also observe that final reporting was unavoidably delayed given the very late start to fieldwork (refer CDU Research output1 above) associated with extensively delayed signing (by over a year and a half) of all agreement documents by contributing partners.

5.3 Further research

As noted above, the present project effectively has addressed all research challenges and objectives as agreed. Based on the findings of the submitted scientific paper (Appendix 9.1), and especially the Framework Roadmap (Appendix 9.2), the major foreseen challenges associated with development of an updated Savanna Burning methodology incorporating a LTB component are:

- Climate change issues (especially CO₂ fertilisation, increased temperature, possibly more variable rainfall) need to be considered In future modeling of fire regime effects
- The longevity of carbon pools involving standing dead biomass needs to be accounted for
- Further work is required to address seasonal inputs to fuel loads (e.g. leaf litter, woody debris), and enhanced quantification of fine fuel (litter, grass) and coarse woody fuel accumulation generally
- Given the importance of severe fire effects on LTB stocks as demonstrated in Appendix 9.1, a major challenge is to develop a robust remote sensing approach for mapping fire severity—this would have the added benefit of replacing the arbitrary seasonal cut-off date (31 July) which is currently used to discriminate between relatively less severe fires in the early dry season versus typically more severe late dry season fires
- Integrating above components in a workable and transparent new Savanna Burning methodology combining emissions abatement and carbon sequestration components

Agreed funding for ongoing a Phase 2 R&D program addressing issues identified in the Roadmap (Appendix 9.2) has been approved by a partnership involving the Indigenous Land & Sea Corporation, The Nature Conservancy, and ConocoPhillips Ltd. It is the intention of the ongoing R&D partnership to keep MLA informed of all developments.

As noted in Section 5.1 above, based on the likelihood of expanded Savanna Burning opportunities derived from an updated methodology, of more immediate relevance to MLA and industry partners is the need to undertake preparatory research, extension, and engagement activities with the Northern Savanna pastoral sector involving a detailed assessment of the economic opportunities that might be available to pastoral enterprises in different regional landscape settings. In the recent past MLA has undertaken an analogous assessment focusing on a broader range of carbon market opportunities (Wiedemann et al. 2016). Despite industry skepticism about the value of diversified enterprise opportunities concerning carbon markets generally, an updated Savanna Burning methodology may be attractive to enterprises operating in marginally productive settings given the dire financial circumstances facing many in the northern pastoral industry (McLean et al. 2014; Holmes et al. 2017; Russell-Smith and Sangha 2018, 2019).

6 Conclusions/recommendations

This initial R&D program has demonstrated the necessary scientific underpinnings for the development of an updated ERF-accredited Savanna Burning methodology accounting for carbon sequestration in Living Tree Biomass. Development of an accompanying agreed Roadmap sets out further R&D components which need to be undertaken in preparation for the development of an accredited ERF methodology.

Although an updated Savanna Burning methodology incorporating a LTB component is unlikely to be available until 2022/2023 assuming a successful development pathway, as noted above MLA might usefully consider implementing a preparatory R&D and extension program to better inform Northern Savanna pastoral stakeholders of associated enterprise opportunities and challenges.

7 Key messages

Research into the potential for additional storage of carbon in living tree biomass through implementing strategic fire management in fire-prone savanna landscapes has demonstrated that:

- Significant potential exists for developing an ERF-accredited methodology in the next few years for managing fire-carbon stocks in prone woody vegetation types across the Northern Savannas
- Such an updated methodology would likely provide substantial economic and environmental benefits for northern savanna pastoral enterprises operating especially in marginally productive, fire-prone, woody landscapes
- It is recommended that MLA consider the undertaking of (a) a preparatory R&D program to critically examine the physical landscape and enterprise conditions under which an updated Savanna Burning methodology might be of benefit to pastoral enterprises in different Northern Savanna regions, and (b) based on that research, implement an extension program in order to better inform regional pastoral stakeholders about opportunities and potential benefits, costs and challenges associated with implementing a commercial Savanna Burning project as part of a diversified pastoral enterprise

Funding of this initial research phase has been supported by significant Investment involving the MLA Donor Company in partnership with the Indigenous Land & Sea Corporation and The Nature Conservancy.

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9 Appendices

Appendix 9.1: Recruitment, growth and mortality of trees in Australian savannas: predicting effects of fire management on tree biomass

DRAFT manuscript submitted to Ecological Monographs, December 2019. [Note that the manuscript may be subject to substantial revision after review]

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Running head: Savanna fire management and tree biomass

ABSTRACT

Tropical savannas are characterised by high primary productivity and high fire frequency, such that much of the carbon captured by savanna vegetation is rapidly returned to the atmosphere. Hence, there have been suggestions that management-driven reductions in fire frequencies and/or intensities in savannas might significantly increase carbon storage in tree biomass. We analysed a large, long-term tree monitoring dataset (236 plots, monitored for 3–24 years, including 12,344 tagged trees) from the tropical savannas of northern Australia, in order to characterise relationships between fire regimes and key demographic rates of trees: recruitment into large sapling size classes (≥ 5 cm diameter at breast height); stem diameter growth; and mortality. We used these relationships to build a process-explicit demographic model of an Australian savanna tree population. We found that savanna fires, especially high-severity fires, significantly reduce tree recruitment, survival and growth. Despite these negative effects of fire on demographic rates, tree biomass appears to be suppressed by only a relatively small amount by ambient fire regimes. Nonetheless, there is substantial scope for fire managers to generate carbon credits from increased carbon storage in tree biomass. We found that plausible, management-driven reductions in fire frequency and severity could lead to increases in total tree biomass, of about $12.9 \text{ t DM ha}^{-1}$ over a century. Accounting for this increase in carbon storage could generate significant tradeable carbon credits, worth on average 3–4 times those generated annually by current savanna greenhouse gas (methane and nitrous oxide) abatement projects, and potentially more on sites presently affected by high frequencies of severe fire. If appropriate carbon accounting methodologies can be developed, sequestration by tree biomass has the potential to significantly increase the economic viability of fire/carbon projects in Australian savannas. This burgeoning industry has the potential to bring much-needed economic activity to tropical savanna landscapes, without compromising important natural and cultural values.

Keywords: Australia; biomass; carbon; eucalypt; fire management; greenhouse gas; tree; tropical savanna

INTRODUCTION

Despite 150 years of extensive beef cattle pastoralism since European colonisation, the vast majority of Australia's tropical savannas remain structurally intact and comprise a globally significant carbon bank (Garnaut 2008). The mesic savannas (>1,000 mm mean annual rainfall) along the far northern coast have high woody biomass – amongst the most biomass dense savannas on Earth (Lehmann et al. 2014). However, tree height and density decrease markedly down a steep rainfall gradient running from the mesic coasts to the drier inland (Williams et al. 1999, Lehmann et al. 2014, Cook et al. 2015).

Like most of the Earth's savanna regions, fire frequencies are extremely high, typically ranging from once every 1–2 years in higher rainfall regions (>1,000 mm mean annual rainfall), to once every 3 or more years in drier regions (600–1,000 mm) (Fig. 1a; Russell-Smith et al. 2007, Whitehead et al. 2014). Such high fire frequencies are driven: bio-physically by an annual cycle of wet season growth of grasses that cure rapidly during a long (6–8 month) dry season with little or no rainfall, low humidity and often strong winds; and socially by ongoing traditions of Indigenous and pastoral use of fire as a land management tool (Williams et al. 2002, Russell-Smith et al. 2003b). In most of the savanna region, frequent fire is believed to reduce woody biomass below a climatically-determined upper bound (Sankaran et al. 2005, Lehmann et al. 2014, Murphy et al. 2015). Consistent with the disturbance-mediated, non-equilibrium status of woody vegetation, a number of studies suggest that reductions in fire frequency and/or intensity could cause northern Australia's savannas to act as substantial carbon sinks (Chen et al. 2003, Beringer et al. 2007, Murphy et al. 2010, Bristow et al. 2016).

Fire regimes influence savanna tree demography, and hence total tree biomass, in a number of ways. In northern Australia, despite significant observed variability in the responses of eucalypts (*Eucalyptus* and *Corymbia* spp.) and non-eucalypts to different fire regime characteristics (e.g. seasonality, frequency), high-intensity fires are observed to suppress growth rates in tree-sized stems (Murphy et al. 2010), and especially of non-eucalypt saplings (Russell-Smith et al. 2019). However, growth rates of adult trees exposed to low-intensity fires early in the dry season may be enhanced, relative to growth rates at unburned sites (Prior et al. 2006).

Growth rates determine rates of increase in biomass of existing stems (Murphy et al. 2009, Murphy et al. 2010) and, arguably more significantly, through their influence on the rate at which stems enter and leave more or less vulnerable size classes (Werner 2005, Werner and Prior 2013, Werner and Peacock 2019). In mesic savannas, faster-growing eucalypts escape the 'fire trap' by more quickly reaching heights and bark thickness that reduce susceptibility to fire-induced 'topkill' (death of aboveground parts) (e.g. Lawes et al. 2011a, Bond et al. 2012, Russell-Smith et al. 2019). Williams et al. (1999: Fig. 3)

showed that survival after a single high-intensity fire was very low for the smallest and largest stems (<10 cm and >40 cm diameter at breast height [DBH], 130 cm), while uniformly high for intermediate-sized stems (15 to 40 cm DBH). The low survival of the largest trees was attributed to extensive hollowing of these individuals by termites, which renders trees susceptible to fire.

In a re-interpretation of the data of Williams et al. (1999), Cook et al. (2005: Fig. 3) present statistical models showing modest declines in survival of stems above about 15 cm for eucalypts and 30 cm DBH for non-eucalypts. These contrasting interpretations have not been satisfactorily reconciled, even though they might generate starkly contrasting predictions regarding the effects of fire on standing biomass. In particular, large, older, and more fire-susceptible trees contain a large proportion of the total live tree biomass at a site (Cook et al. 2015, Edwards et al. 2018). In drier (<1,000 mm annual rainfall), lower stature Australian savannas, fire effects on tree population dynamics are poorly studied. However, it has been recently shown that high-intensity fires can cause substantial adult tree mortality over large areas, including very substantial losses even of more fire-tolerant eucalypt stems across all stem size-classes (Edwards et al. 2018).

Tree competition for resources, especially available water, with both understorey plants and other woody vegetation, in addition to setting the biomass 'upper bound' (Hutley et al. 2001, Sankaran et al. 2005, Lehmann et al. 2014, Murphy et al. 2015), may affect growth and other demographic parameters on time-scales relevant to fire impacts. Long-term studies of tree growth rates in closely managed sites from which fire was excluded and located mostly in sub-tropical savannas indicate that some taxa common in drier tropical savannas have higher growth rates in higher rainfall areas (Ngugi et al. 2015). Prior et al. (2006) found that, in burned mesic savannas, growth rates of adult trees may be negatively correlated with annual rainfalls. They suggested that in drier years under-storey development is compromised relative to trees that can access deeper soil moisture. In these drier years, there is reduced competition for nutrients and lower biomass of grassy fuels, reducing the potential for fire to compromise tree growth.

In other situations, extended (multi-year) periods of below average rainfall (droughts) may cause adult tree death (Fensham et al. 2009). Observations from a semi-arid site (517 mm mean annual rainfall) also indicate that variable rainfall may have greater effects on tree demography, including reduced adult growth rates during periods of low rainfall, than fire (Fensham et al. 2017).

Clearly, interactions among climate, rainfall variability and fire may affect tree demography in complex ways. Disentangling anthropogenic, potentially manageable impacts of fire use from natural influences over such a large part (~20%) of the Australian continent is important to determine the extent to which

improved land management can support reduction in Australia's emissions of greenhouse gases (Canadell et al. 2007). Fire regimes have been shown, through more than a decade of experience in commercial abatement of NO_x and CH₄ emissions, to be amenable to active management, particularly through the reduction of frequency and extent of more intense fires late in the dry season (Russell-Smith et al. 2013). *A priori*, such fire management is also likely to increase growth, recruitment and survival of savanna trees.

In this paper we examine effects of fire regimes on these key aspects of tree demography based on long-term observations of marked stems in plots sampling the northern savanna rainfall gradient from 600 to 1,700 mm mean annual rainfall. The study area encompasses regions covered by Australia's savanna burning method for generating tradable credits from reduced emissions of non-CO₂ greenhouse gases (methane and nitrous oxide), and carbon sequestration in coarse woody debris (Commonwealth of Australia 2018). That method quantifies reductions in emissions achieved essentially by shifting fire regimes dominated by intense late dry season fires to typically less severe and extensive early season fires, and by reducing fire frequency.

Our purpose is to: (1) quantify recruitment, mortality and stem diameter increment of savanna trees over a large rainfall gradient (600–1,700 mm mean annual rainfall); (2) use a simple demographic model to describe the effects of fire regimes on savanna tree populations; and (3) assess the potential for savanna fire management to increase carbon stored in live tree biomass, in order to generate tradeable carbon credits.

METHODS

Plot locations and establishment

Plot locations were chosen to sample the strong latitudinal rainfall gradient, from 600 to 1,700 mm, in the central region of the tropical savannas (Fig. 2). Plots were also chosen to represent all of the vegetation classes (Fig. 1b) eligible under Australia's existing GHG accounting methodologies for savanna fire management (Commonwealth of Australia 2018). These vegetation classes are all forms of the savanna biome, each having a woody overstorey, albeit of varying density, over a more-or-less continuous C₄ grass understorey.

Methods of plot establishment and sampling have been described in detail in several papers reporting earlier observations from monitoring plots in the high-rainfall zone (>1,000 mm per annum) (e.g. Edwards et al. 2003, Murphy et al. 2010, Russell-Smith et al. 2010). In brief, for the high-rainfall zone, permanent plots (40 × 20 m) were established from 1994 in three large

conservation reserves (Kakadu, Nitmiluk and Litchfield National Parks). All live trees (≥ 5 cm DBH) were identified to species, and tagged. New recruits (≥ 5 cm DBH) were recorded and tagged at subsequent (~ 5 -year) sampling intervals. DBH was measured for all tagged stems using standard methods and fate of individual stems recorded.

From 2006, additional plots were established in the low-rainfall zone (600–1,000 mm per annum) in three regions: Gulf of Carpentaria, Central Arnhem Land and Kimberley. At each low-rainfall site, three transects were established. Trees encountered within a 10 × 100 m transect were tagged and DBH of each stem recorded. If fewer than 20 trees were encountered within the transect, then it was widened to encompass at least 20 trees. Transects were laid out in groups of three, separated by up to 870 m (average 131 m). Each group of three transects constituted a 'plot'. Spatial clumping of transects within plots was taken into account in the statistical analysis, usually by combining observations into a single plot. During subsequent re-measures of tagged stems, new recruits (≥ 5 cm DBH) within the transects were also tagged and DBH measured.

Plot characterisation

The features of plots and/or their landscape context considered in developing statistical models are given in Table 1. There were 126 plots in the high-rainfall zone and 110 plots in the low-rainfall zone. While the high-rainfall plots were in conservation reserves, the low-rainfall plots were mostly on Aboriginal land used for subsistence and other traditional purposes, as well as areas of extensive cattle grazing. Most sites, including those in conservation reserves, are likely to have been disturbed by feral grazing animals (cattle [*Bos* spp.] and/or water buffalo [*Bubalus bubalis*] and pigs [*Sus scrofa*]). Areas of severe disturbance by exotic animals (e.g. close to water sources) were avoided during plot selection.

Monthly rainfall at each plot, from 1970 to 2018 inclusive, were estimated using interpolated rainfall surfaces (Table 1; Australian Bureau of Meteorology 2018). Mean annual rainfall was calculated from the entire rainfall record. Rainfall anomalies (i.e. deviation of rainfall in a given period and mean annual rainfall) were calculated for all periods between observations.

Other variables for each plot were retrieved by intersecting plot locations with relevant broad scale digital mapping (Table 1). Whilst these synthetic descriptors cannot be treated as accurate descriptions of individual plots, they summarise aspects of local landscape context that may influence vegetation patterns and local fire behaviour relevant to the study. No vegetation mapping at the scale needed for savanna-wide application appears applicable. Continental-scale vegetation mapping (Executive Steering Committee for Australian Vegetation Information 2003) included obvious misclassifications at plot scales and provided little additional information not incorporated in the primarily-structural vegetation classes used for savanna carbon accounting (Commonwealth of Australia 2018). Assignment of vegetation class was based on descriptions of tree stem density and cover and growth forms of dominant grasses made at plot establishment. An index of soil type and soil depth were recorded on site at each

plot in 1 of 5 classes: skeletal sands, shallow sands, deep sands, shallow clays, and deep clays. Clay soils were collapsed into a single class before analysis because shallow clays were infrequently observed.

None of the plots support significant populations of exotic grasses of types that are likely to alter fuel loads, fire phenology, or understory competition with trees for water or other resources that might affect growth or other demographic rates.

Fire frequency and severity

Russell-Smith and Edwards (2006) describe assembly of fire histories for the monitoring plots in the high-rainfall zone. Fire histories for low-rainfall plots were derived similarly, as part of the same ongoing fire and vegetation monitoring program. Plots were not individually protected from fire nor managed to achieve particular patterns of burning; all plots were exposed to local ambient fire regimes.

Each monitoring plot was visited and photographed at least once each year. Using the photos and on-site observations, plots were scored as recently burned or unburned, and if burned, the fire was categorised as mild, moderate or severe, applying the following fire severity index based on leaf scorch height (Russell-Smith and Edwards 2006):

- (1) mild fires: tree scorch heights <2 m, indicating fire intensities of <1 MW m⁻¹;
- (2) moderate fires: scorched to less than mid-height, indicating fire intensities of 1–2 MW m⁻¹;
- (3) severe fires: scorching the canopy to its full height, indicating intensities of >2 MW m⁻¹.

Fires were also classified by month of occurrence and hence season (early *versus* late dry season). Early dry season fires were those occurring from April to July, inclusive. Late dry season fires occurred from August–December, inclusive. In most north Australian landscape settings, fires in the early dry season characteristically extinguish by nightfall, whereas fires in the late dry season often are observed to continue through the night, albeit at lower intensities (Maier and Russell-Smith 2012). Assignments of timing were based on: (a) *in situ* observations like presence and distribution of fine, readily dispersed ash; leaf damage that would not be expected to persist across intervening wet seasons, and extent of resprouting of perennial grasses; and (b) interrogation of remotely sensed data sources including Landsat and Sentinel satellite imagery, and MODIS-derived regional fire mapping products derived from the North Australia Fire Information (NAFI) website (www.firenorth.org.au). Plot locations were intersected with all available monthly burnt area mapping for the period 1995–2016.

Arguably such mapping is too coarse to be used alone to determine whether relatively small plots were burned or not. Nonetheless, we consider it reasonable to use fire maps in combination with ground observations of recent fire to assign a burn date based on the month of mapping imagery showing fire at or close (<500 m, or <2 MODIS pixels) to those plots recorded by ground-based observers as burned during the relevant year. These assignments were in turn used to validate assignments of season (early versus late dry season) based on

ground-based assessments. A few ‘early’ fires occurred in the wet season (*ca.* December–April). These were re-assigned to the subsequent early dry season for exploration of seasonal patterns.

We summarise fire regimes by plot in annual sequences within intervals between DBH measures and over the whole of the sample period, as annualised frequency of each of four categories (no fire, mild fire, moderate fire, severe fire) as well as total years with fire (of any intensity) within the interval for each plot. Additional metrics relating to timing of fires were also derived as appropriate. For low-rainfall plots that comprised up to three transects, we applied the maximum severity observed in any transect in a given year to the plot for that year.

Stem diameter increment and status

The diameter of the main stem of all tagged living trees ≥ 5 cm DBH was measured with a forestry tape. A number of stems slightly under this size were included in analysis where they were observed to attain the ≥ 5 cm DBH threshold in preceding or subsequent measurements. Numbers and sizes of secondary stems apparently associated with each tagged stem were also recorded to permit estimates of plot basal area. However, growth increments or decrements and mortalities are reported here only for tagged (primary) stems. New primary stems were added to the monitored population as they reached the 5-cm threshold and are described as ‘recruits’. Monocotyledons (e.g. palms) and other arborescent groups (e.g. cycads) were excluded from all analyses.

All increments from DBH records taken while the tagged stem was described as living were used in summaries, including stems that subsequently died. Size at death was taken as the last DBH measure before the stem was recorded as dead. Presence of dead stems was also noted at plot establishment in relation to their position on the transect and DBH also measured. Details of standing dead stems will be reported elsewhere.

Assignments of stem death were made on absence of foliage, damage to bark or other evidence of loss of structural integrity. At the time of sampling, particularly in the low-rainfall zone when undertaken in the mid- to late dry season, stems were sometimes deciduous and/or damaged by fire, making assignments more ambiguous. In most cases, assignments of stem death subsequently proved reliable. However, in a few cases, stems showed evidence of recovery on subsequent visits, like flushing with leaves above breast height, suggesting that at least parts of the original stem remained functional. Most of these stems were again described as dead later in the study. Nonetheless, we excluded stems with ambiguous status from all analyses.

For plots in the high-rainfall zone, efforts were made to standardise re-measures at 5-year intervals but operational exigencies (national park staff availability, access difficulties, inclement weather) sometimes caused variation in timing. At low-rainfall plots, efforts were made to re-measure annually, but funding did not always permit this schedule to be followed. Although the low-rainfall sampling period was shorter (typically ≤ 10 years), measures were

consequently more frequent, likely strengthening the precision of estimates of growth. Despite this relatively shorter sampling period, the wide geographic spread of low-rainfall plots also means that they were exposed to a wide array of fire regimes.

Grazing

Grazing animals may have direct and indirect effects on growth (Prior et al. 2006) and survival of savanna trees (Werner 2005, Werner et al. 2006). At most plots we have no direct measures of grazing intensity by native or, probably more significantly, managed or feral exotic herbivores. Feral stock are common over most of the savannas and local populations would often include water buffalo, horses, donkey and pigs.

Plot selections avoided sites where grazing impacts on the under-storey were clearly apparent or other indicators of significant grazing pressure (e.g. cattle or buffalo excreta, wallows, or pads) were conspicuous. However, many plots will have been subject to disturbance by grazing animals at levels typical of savannas outside lands actively managed for pastoral production. As such, we consider that information derived from these plots is broadly applicable to northern savannas outside the more intensively-managed pastoral estate under long-standing, and most likely continuing, land, fire and feral animal management regimes.

Statistical analysis of mortality rate

We used R (R Core Team 2018) for all statistical analysis. We used mixed effects models from R packages *lme4* (Bates et al. 2015) and *robustlmm* (Koller 2016) where application of robust methods appeared necessary.

Mortality of individual stems was treated as occurring within the interval between the last DBH measurement when recorded as alive and the first on which it was recorded as dead. The status of stems (dead or alive) was modelled statistically for all intervals over which their status and DBH were recorded as a binomial response with complementary log-log link as described by Bolker (2019), using the *glmer* command in *lme4*. Exposure time (the period in years between consecutive visits was entered to the regression formula as an 'offset', which generated predicted values as an annual probability of stem death. To account for repeated measures of individual stems within the same plots, both plot and stem identity were entered as random effects, with stem nested in plot in all candidate models.

There is a well-established unimodal relationship between DBH and mortality, with mortality highest in the smallest (<20 cm DBH) and largest stems (>40 cm DBH) (Williams et al. 1999, Prior et al. 2009). Hence, we included a quadratic function ($DBH^2 + DBH$) in all models of mortality. Exploratory analysis indicated that the relationship between mortality and DBH was asymmetrical, and hence we fit a 'broken-stick' model. We set the break at a DBH of 25 cm, and included an additional term in the model 'DBH.large', defined using the logical R function: `ifelse(DBH>25, DBH-25, 0)`.

Fixed effects included in candidate models were those listed in Table 1, with the exception of time since last severe fire because uncertainty about time of stem death within the interval did not permit meaningful estimation. Continuous variables were centred and standardised prior to analysis, by subtracting the mean and then dividing by the standard error, such that the centred and standardised variables have mean of 0 and standard deviation of 1. The set of candidate models included all combinations of these variables, without interactions. We used model selection methods based on (Burnham and Anderson 2002). Because there was only one well-supported model ($\Delta AICc \leq 2$) we did not need to consider other techniques for narrowing selection nor use model averaging.

Statistical analysis of recruitment rate

We treated recruitment as the number of stems entering the population with DBH ≥ 5 cm in each plot over the whole of the observation period. Data exploration indicated over-dispersion apparently associated with episodic recruitment events: we modelled the response using a generalized linear model with negative binomial errors (*glm.nb* command in R package MASS). Because there was a single observation for each plot it was not necessary to include plot ID as a random effect. We examined the same suite of candidate predictor variables as used in other parts of the analysis, with the exception of time since last severe fire. Plot area (ha) and length of observation (years) were included as offsets, generating fitted values in units of stems $\text{ha}^{-1} \text{year}^{-1}$. We initially examined all combinations of predictor variables, with no interactions, and used AIC for selection of a preferred model. We re-ran that preferred model using R scripts from Aeberhard et al. (2014), as updated by the authors in *glmrob.nb*, version 0.4.

Statistical analysis of stem diameter increment

Changes in stem size were expressed as annualised DBH increments – the increase in stem diameter over the full period of observations divided by the length of that period in years – for all individual primary stems in all plots. In data exploration, we corrected observations where sources of error were obvious or excluded from growth analysis some values so extreme that they were clearly resulted from unresolvable errors or from structural change not reflective of regularly observed change (e.g. death and replacement of a stem). We did this by identifying increments that fell more than 2.58 standard deviations from the mean, resulting in exclusion of 1% of total observations. We did not exclude negative increments, which may arise from temporary change in stems dimensions related to water stress, minor bark loss or other structural change (e.g. Prior et al. 2006), but treated them in the same manner as positive increments.

We examined influences on stem increments in two stages. First, we modelled stem diameter increment as a function of ‘stable’ plot features including mean annual rainfall, soils and local topography. We did not consider plot floristics nor measures of stem density or basal area as

explanatory variables. We did not consider interactions because such variables are inherently linked and interactions accordingly difficult to interpret.

The suite of stable fixed effects comprised:

- (1) vegetation classes recognised in Australia's savanna burning carbon accounting methodology (Commonwealth of Australia 2018);
- (2) slope, aspect and elevation;
- (3) mean annual rainfall; and
- (4) soil index (in four simple classes as described previously, reduced to two following data exploration).

We examined full subsets of a global model starting with all of these predictor variables using the R package *MuMIn* (Bartoń 2018). For comparing models, maximum likelihood methods were used. We used as necessary additional optimisers available through R package *optimx* (Nash and Varadhan 2011, Nash 2014) to achieve convergence. Where necessary to facilitate convergence of complex models and interpretation of model coefficients, we scaled and centred all continuous explanatory variables (Schielzeth 2010).

Because variance of residuals was found to be heterogeneous among classes of some categorical variables or vary with the value of continuous variables, we re-ran selected models using robust methods for mixed models (R package *robustlmm*: Koller 2016). Given that our goal was to avoid complex models that would create difficulties in use for prediction, we adopted a conservative approach to inclusion of predictor variables and did not use model averaging. This required that we adopt criteria for identifying a single preferred model despite multiple models being effectively equivalent fits to the data ($\Delta AIC_c < 2$).

We chose to select for further analysis a single best model with predictors appearing in all models with $\Delta AIC_c < 2$ or with importance scores exceeding 0.70 (R package *MuMIn*; Bartoń 2018). Our goal in adding the second criterion was to reduce the risk of entirely excluding from consideration some combinations of variables that may assume greater significance in another modelling environment. We recognise that importance scores say more about the relative importance of different models than the significance of predictor variables, especially in presence of multicollinearity, as arises in many ecological studies (Cade 2015).

A model log-likelihood is not defined for the robust estimates returned by *rlmer* so methods based on information-theory (AIC) could not be used to select the 'robust' model from those pointed to by the preceding AIC-based analysis. We therefore report and focus discussion on the robust model with the same structure as candidates from the *lmer* process ranked by AIC, checking the *rlmer* models against equivalent *lmer*-generated models using the *compare* process in *robustlmm*. We examined co-linearity of predictor variables using the variance inflation factor (VIF) in R package *car* (Fox and Weisberg 2011) and present no models where co-linearity is considered likely to cause problems with variance inflation.

After deriving a model for these more or less temporally invariant features, we considered effects of stem size and density. We introduced additional predictors for stem DBH at the beginning of the growth increment and plot basal area at the same time. Initial DBH was treated as a random effect.

We then added temporally dynamic, ‘disturbance’ variables for annual variations in rainfall and fire regimes (fire and rainfall anomalies) as fixed effect predictors. For rainfall variability the additional term added to the model was annualised rainfall anomaly. Predictors relating to fire exposure were annualised fire frequency during the observation period for each of mild, moderate and severe fires. Variables relating to intervals between fires and between fires and DBH measurements were fire-free period in years immediately preceding the last DBH measurement at each of the severity categories and collectively. We included quadratic transforms of fire frequency to model non-linearity.

In adding fire frequency and rainfall variation, we again examined all combinations of these subsets, but also specified that all variables from the ‘stable’ model should be retained in all members of the candidate set. Plots very rarely experienced fire more than once per year, so variables summarising frequencies are potentially inter-correlated; fire of any severity excludes fire of any other severity in the same plot in the same year. However, because overall frequency was 0.42 fires year⁻¹, and more severe fires were comparatively rare, inter-correlations of frequencies of fire of different severities did not appear to be associated with unacceptable risks of variance inflation.

Analyses of stem diameter increment based on aggregate change over the whole period of observations are not designed to provide information on temporal patterns of change in growth rate after fire. However, given that gross effects of a severe fire are conspicuous and these fires occur at relatively low frequency, there is much variation in years elapsed between last putative exposure and last measurement of DBH. Hence, we used time since last severe fire as an index of recovery time, and added this to the model including stable plot features and disturbance predictors. For re-running models using robust methods, we included only those disturbance variables satisfying the same criteria as above. We found in data exploration that seasonality of fire was too strongly associated with fire severity to permit inclusion in the same model as individual fire severity measures, so it was not considered further.

In all models we treated plot ID as a random effect. We initially sought to examine both random effect intercepts and slopes for interaction with each continuous predictor variable, but this most often resulted in models being identified as ‘singular’. Where models with random slopes did converge, command *rePCA* in package *lme4* indicated over-fitting. We therefore report only random-effect intercepts for plot ID.

We found no evidence of spatial autocorrelation of the response variable across plots (with low-rainfall transects pooled as single plots) and so made no related adjustments.

Demographic modelling

We developed a simple, individual-based demographic model, implemented in R, to explicitly simulate the processes of tree recruitment (into ≥ 5 cm DBH size classes), growth (stem diameter increment) and mortality, and make predictions of tree basal area and total biomass over time. The model simulates a 1-ha stand of savanna trees, initialising with a standardised DBH size class distribution, based on the mean size class distribution of the tree monitoring plots. The model runs on an annual time-step. It requires, as input variables, all the environmental variables used in the statistical modelling (i.e. listed in Table 1), such that estimates of growth, mortality and recruitment can be generated.

Each individual tree in the 1-ha stand grows (in terms of annual diameter increment) according to the statistical model of diameter increment. Each year, trees die according to a probability predicted by the statistical model of mortality. New saplings (≥ 5 cm DBH) are recruited each year according to the statistical model of recruitment. The statistical models require recent fire histories to be known. Hence, an annual fire history is simulated using input values of the annual frequency of mild, moderate and severe fires. The model assumes only one fire can occur each year.

Aboveground biomass of each tree is calculated from its DBH and mean annual rainfall (as this affects tree architecture), following Cook et al. (2015). Root biomass of each tree is calculated from aboveground biomass, according to the equation provided by (Eamus et al. 2002: Fig. 3a). Total tree biomass is calculated by summing aboveground and root biomass across all individuals in the stand.

Although we found no significant influence of initial basal area on recruitment or stem increment, there is much evidence that savanna tree basal area has an upper bound dictated by water availability (Cook et al. 2002, Lehmann et al. 2014). Hence, we used the large Australian savanna tree basal area dataset of Lehmann et al. (2014) to estimate the basal area carrying capacity in a given climate zone. Following Lehmann et al. (2014), we used non-parametric piecewise quantile regression (command *rqss* in R package *quantreg*, with lambda set at 1, and the constraints ‘concave, increasing’ specified) to estimate the upper bound (99th percentile) of tree basal area as a function of ‘effective rainfall’ (mean annual rainfall minus mean annual point potential evapotranspiration; Bureau of Meteorology 2019) (Fig. S3). In the demographic model, when basal area exceeds carrying capacity (i.e. the 99th percentile of basal area), recruitment and growth cease, until basal area is once again below carrying capacity due to mortality.

The demographic model was run with a 500-year ‘spin up’. An additional 1,000 years was sufficient for basal area and biomass to reach a steady state under a constant set of environmental conditions.

We used the demographic model to investigate the long-term effects of savanna fire management. In northern Australia, fire management typically involves the use of low-severity prescribed burning in the early dry season (April–July, inclusive) to prevent high-severity

wildfires in the late dry season (August–November, inclusive) (Fig. S2). Russell-Smith et al. (2013) showed that fire management in a 28,000 km² area of western Arnhem Land since 2005 (as part of a large greenhouse gas abatement project) led to a 66% reduction in the frequency of late dry season fires, and a 20% reduction in overall fire frequency. We are able to estimate the associated reduction in the frequency of mild, moderate and severe fires using data on fire severity and seasonality from the results of Russell-Smith and Edwards (2006). They showed that in the early dry season, 76% of fires (by area) are mild, 19% are moderate and 5% are severe. In the late dry season, 21% of fires are mild, 47% are moderate and 32% are severe. Hence, management in western Arnhem Land has most likely reduced moderate and severe fire frequencies by 44% and 53%, respectively.

We used this management-induced shift in fire regimes in western Arnhem Land to generate plausible fire management scenarios for the demographic model. To do so, we took the observed frequencies of mild, moderate and severe fire frequencies from the tree monitoring plots, and adjusted them according to the figures above, i.e. 44% and 53% reduction in moderate and severe fire frequencies, respectively, plus 20% reduction in overall fire frequency.

We used the demographic model to make predictions for the three most widespread vegetation classes in the vegetation mapping of Commonwealth of Australia (2018): *Open forest (mixed grasses)*; *Woodland (mixed grasses)*; *Open woodland (mixed grasses)*. We used the mean fire frequencies for these vegetation classes from the tree monitoring dataset. We compared a baseline scenario (i.e. ambient fire regimes) and a management scenario (reduced fire frequencies, especially of higher-severity fires).

RESULTS

Mortality

Tree mortality rate displayed a clear unimodal relationship with stem diameter, with mortality greatest in the smallest and largest stems (Fig. 3a). Mortality increased with increasing fire frequency, and this effect became more pronounced as severity increased (i.e. mild < moderate < severe) (Fig. 3b). All three fire frequency variables were included in all well-supported models of stem diameter increment ($\Delta AIC \leq 2$) (Table 2a).

In addition to fire regime variables, a number of environmental variables were clear correlates of mortality rate: mean annual rainfall (positively related); vegetation class; topography; and soil (Table 2a, Fig. S4). These variables were included in all well-supported models of mortality ($\Delta AIC \leq 2$).

Recruitment

Only one fire variable was related to recruitment rate, severe fire frequency, with this variable included in all well-supported models ($\Delta AIC \leq 2$) (Table 2b). The models suggested that recruitment was reduced as the frequency of severe fires increased (Fig. 4). Recruitment was also clearly influenced by mean annual rainfall (positively related) and vegetation class (Fig. S5; Table S4c–d).

Growth

Stem diameter increment was clearly affected by the frequency of mild, moderate and severe fires. All three of these variables were included in all well-supported models of stem diameter increment ($\Delta AIC \leq 2$) (Table 2c). There was evidence of a slight unimodal relationship between fire frequency and diameter increment, with diameter increment tending to peak when the frequency of moderate and severe fires was around 0.25 fires year⁻¹ (Fig. 5b–c). The apparent peak may be an artefact of the quadratic model. At fire frequencies greater than this, diameter increment declined markedly, with the effect most pronounced as severity increased (i.e. mild < moderate < severe) (Fig. 5a–c).

There was also strong evidence of a longer-term reduction in diameter increment following severe fires. Time since severe fire was a highly significant term when added to the best model. Predicted diameter increment increased linearly by a relatively modest 0.023 mm year⁻¹ for each year after the last severe fire in the plot (Fig. 5d), with no indication of a plateau after 25 years. In contrast, adding time since last mild or moderate fire did not improve the best model.

In addition to fire regime variables, there were a number of environmental variables that were clear correlates of diameter increment: mean annual rainfall and rainfall anomaly (both positively related to diameter increment); vegetation class; topography; and soil (Fig. S6a). These variables were included in all well-supported models of diameter increment ($\Delta AIC \leq 2$; Table 2c).

In none of the preferred statistical models for stem diameter increment or recruitment was basal area at the beginning of the interval over which responses were measured a substantial influence. Nor was stem size at the start of the response measurement period influential.

Demographic modelling

Our demographic model, integrating the relationships we have identified between fire regime variables and tree demographic rates, suggests that frequent moderate to severe fires lead to large reductions in tree abundance over time (Fig. 6). Annual severe fires reduce tree basal area and total biomass to near-zero ($\geq 99\%$ reduction relative to unburnt) at long-term equilibrium, in all three vegetation classes modelled: Open forest (mixed grasses), Woodland (mixed grasses) and Open woodland (mixed grasses). Annual moderate fires reduce tree basal area and

total biomass by $\geq 41\%$ (relative to unburnt) in Open forest (mixed grasses), $\geq 61\%$ in Woodland (mixed grasses) and $\geq 75\%$ in Open woodland (mixed grasses). However, annual mild fires have a much more modest effect: reducing tree basal area and total biomass by 2–47% (relative to unburnt).

Although frequent severe and moderate fires have a large negative effect on tree abundance, the relatively low frequencies of moderate and severe fires experienced by our monitoring plots have a relatively modest effect overall. For example, Woodland (mixed grasses) was the most frequently burnt vegetation class, with mild, moderate and severe fires experienced at a rate of 0.38, 0.16 and 0.04 fires year⁻¹, respectively. The demographic model predicted that this would lead to a 19% reduction in both basal area and total biomass (relative to unburnt) (Fig. 6b).

The effect of ambient fire regimes on tree abundance was greatest, in relative terms, in the least productive vegetation classes (i.e. Open woodland > Woodland > Open forest). At the most productive open forest/mixed sites, tree abundance was not suppressed by the ambient fire regime, relative to unburnt (Fig. 6a). In this vegetation class, under this fire regime, tree basal area is expected to be at the water-limited upper bound (Fig. S3) (sensu Sankaran et al. 2005, Lehmann et al. 2014). In marked contrast, the demographic rates estimated from our monitoring data, suggest that Woodland (mixed grasses) and Open woodland (mixed grasses) could be expected to have tree basal area well below the water-limited upper bound under ambient fire regimes (Fig. 6b–c).

All three of the demographic processes in the model (mortality, recruitment, growth) made a substantial contribution to the negative effect of ambient fire regimes on tree basal area and total biomass (Fig. 7). The effect of a fire-driven reduction in recruitment was slightly larger than the effect of fire-driven mortality. The effect of a fire-driven reduction in growth was smallest of the three demographic effects, though still a substantial contributor to the overall impact of fire.

Our demographic model predicts that a realistic improvement in fire management (i.e. a 20% reduction in overall fire frequency, plus 44% and 53% reductions in the frequency of moderate and severe fires, respectively) would result in a substantial increase in tree abundance over time, in at least some vegetation classes (Fig. 8). In Woodland (mixed grasses), total tree biomass (including belowground biomass) is predicted to increase most, by 21.7 t DM ha⁻¹ (18%) once a long-term equilibrium has been reached (Fig. 8b). However, our model predicts that such an equilibrium would take a very long time to reach: somewhere in the order of 200 years. Even so, a rapid increase in total tree biomass (12.9 t DM ha⁻¹) in the first century following a shift in fire regimes due to improved fire management, would see Woodland (mixed grasses) sequester about 6.3 t C ha⁻¹.

In both the most productive and least productive vegetation classes (Open forest [mixed grasses] and Open woodland [mixed grasses], respectively), increases in tree abundance, in absolute terms, due to improved fire management are likely to be much less than in woodland/mixed. In open forest/mixed, total tree biomass is predicted to increase by just 1.4 t DM ha⁻¹ (<1%) once a long-term equilibrium has been reached (Fig. 8a). The small magnitude of this increase reflects that under ambient fire regimes, Open forest (mixed grasses) is already close to the water-limited upper bound to tree basal area (Fig. 6a). In Open woodland (mixed grasses), total tree biomass is predicted to increase by 6.8 t DM ha⁻¹ (39%) once a long-term equilibrium has been reached (Fig. 8c).

DISCUSSION

Tropical savanna biomes are characterised by both high primary productivity and high fire frequencies. Frequent fire causes much of the carbon captured by savanna vegetation to be rapidly returned to the atmosphere (Murphy et al. 2019), leading to suggestions that management-driven reductions in fire frequencies and/or intensities across the savannas might significantly increase biomass and carbon storage (Tilman et al. 2000, Grace et al. 2006, Russell-Smith et al. 2015). Our findings, based on analysis of a large, long-term tree monitoring dataset, coupled with a process-explicit demographic model, highlights that while individual high-intensity fires can have significant impacts on demographic rates –significantly reducing tree recruitment, growth and survival – tree biomass in northern Australian savannas appears to be relatively stable under ambient fire regimes. Our demographic model predicts that ambient fire regimes have only a modest long-term suppressive effect on tree basal area and biomass (*ca.* –25%), relative to unburnt savannas. The effects of fire on tree abundance appears to be strongly subordinate to resource availability, especially water (Fig. S3), consistent with earlier analyses (Lehmann et al. 2014, Murphy et al. 2015).

The pattern seen on other continents, of fire exclusion from mesic savannas leading to rapid and very large increases in woody biomass within a few decades (e.g. San Jose et al. 1998, Tilman et al. 2000), is inconsistent with our modelling results, as well as multi-decadal fire experiments in northern Australia (e.g. Russell-Smith et al. 2003a, Woinarski et al. 2004), both of which show only limited increases in tree abundance in response to fire suppression. A possible exception is provided by the recent work by Levick et al. (2019). They describe the results of a fire experiment implemented in a mesic savanna near Darwin, Australia, which had previously been protected from fire for at least 15 years. Experimental fires were then imposed over a period of just 9 years, resulting in significant differences in tree biomass between fire treatments at the end of that period: the greatest difference was between the unburnt treatment and the biennial late dry season fire treatment (fires were typically of moderate

severity), with 45% less biomass under the biennial fire treatment. A possible explanation for the very rapid effect observed by Levick et al. (2019) is that fire-sensitive species had colonised the fire-excluded site (e.g. Woinarski et al. 2004), and the re-introduction of fire resulted in the rapid loss of biomass of those species.

The relatively muted response of Australian savanna trees to fire suppression is consistent with a recent meta-analysis of rates of ‘woody thickening’ in the savannas of Africa, Brazil and Australia by Stevens et al. (2017). Although those authors detected a clear trend of increasing woody biomass in all regions, in Australian savannas the effect was smaller and less variable than in Africa and Brazil. Stevens et al. (2017) were unable to identify the reason for the relative stability of woody biomass in Australian savannas, but identified some potential explanations, mainly related to environmental limitations to biomass accumulation (e.g. northern Australia’s low nutrient availability and longer dry season). They also suggested that regional differences in tree architecture could play a role, with Australian savanna trees being notably taller for a given stem diameter (Moncrieff et al. 2014). It is also possible that the relative stability of tree abundance in Australian savannas reflects the dominance of fire-resistant taxa such as the Myrtaceae, including the eucalypts (*Eucalyptus* and *Corymbia* spp.). Eucalypts appear to be uniquely adapted to escaping the fire trap, even under regimes of very frequent fire, especially in situations where canopy competition is limited—whereas, for non-eucalypts recruitment is promoted under a variable canopy, but low-severity fire regime (Fensham and Bowman 1992, Woinarski et al. 2004, Bond et al. 2012, Murphy et al. 2015, Russell-Smith et al. 2019) – such that they are relatively unresponsive to variations in fire regimes characterised by frequent fires. The idea that trees (mostly eucalypts) in Australian savannas are not strongly suppressed by frequent fires is somewhat at odds with a number of authors emphasising the generality of a ‘fire-mediated tree-recruitment bottleneck’ in northern Australian savannas (Werner 2005, Prior et al. 2010, Werner 2012, Werner and Prior 2013). While our analysis of a long-term tree monitoring dataset shows that severe fires reduce tree recruitment rates (Fig. 4), it is most likely that the recruitment bottleneck is only intense (with significant demographic consequences) at less productive sites, e.g. *Open woodland (mixed grasses)* (Fig. 7).

Despite the apparent relative stability of tree biomass in northern Australian savannas under ambient fire regimes, there is significant scope for using fire management to increase carbon storage in tree biomass, using this carbon storage to generate tradeable carbon credits, and thereby providing a financial incentive for implementing effective and sustainable fire management at landscape scales (e.g. Russell-Smith et al. 2015). Our demographic model predicts that in the *Woodland (mixed grasses)* vegetation class – the most widespread vegetation in the high-rainfall parts of monsoonal northern Australia (Fig. 1b) – carbon storage in live trees (including belowground biomass) is expected to increase by 6.3 t C ha⁻¹ in the first century following a plausible shift in fire regimes due to management, e.g. similar to the fire

regime shift achieved by land managers in western Arnhem Land over the last 14 years (Evans and Russell-Smith 2019). The increase in carbon storage equates to $0.23 \text{ t CO}_2\text{-e ha}^{-1} \text{ year}^{-1}$, currently worth about AU\$3.45 $\text{ha}^{-1} \text{ year}^{-1}$ (assuming a carbon price AU\$15 / $\text{t CO}_2\text{-e}$ on the Australian carbon market). To put this monetary value into perspective, the greenhouse gas (methane and nitrous oxide) abatement projects which have proliferated across northern Australian savannas over the last decade, now occupying more than 30 million ha (69% of the total land area) in the high-rainfall ($>1,000 \text{ mm per annum}$) savanna zone, typically generate a carbon credit of *ca.* $0.06 \text{ t CO}_2\text{-e ha}^{-1} \text{ year}^{-1}$, worth about AU\$0.90 $\text{ha}^{-1} \text{ year}^{-1}$ (Russell-Smith et al. 2015). Given that our savanna-wide projections include responses from sites with relatively benign fire regimes, sites chosen specifically because they warrant intervention to reduce frequency of severe fires might produce more carbon credits.

If carbon accounting methodologies can be extended to include carbon sequestration into tree biomass, the viability of savanna fire projects, and associated conservative land management, would increase dramatically, especially on Indigenously-owned lands which typically provide limited economically viable opportunities, including from mainstream cattle pastoralism (Russell-Smith and Sangha 2018). Savanna fire management projects that generate carbon credits have transformed the resourcing of fire management in northern Australian savannas, and brought much-needed economic activity to remote Indigenous communities (Russell-Smith et al. 2015, Lipsett-Moore et al. 2018). Beyond Australia, this business model has potential to bring environmentally sustainable economic activity to impoverished communities in tropical savanna landscapes elsewhere (Lipsett-Moore et al. 2018).

In order to generate plausible carbon credits from sequestration into the savanna tree biomass, a key challenge will be to develop an accounting framework that can adequately distinguish the effects of fire management from the effects of background global environmental change (e.g. climate change, elevated atmospheric CO_2 concentration). This is particularly important for savanna tree biomass, because of evidence that there is a global trend of increasing tree biomass in savannas (Stevens et al. 2017). This trend is possibly driven by elevated $[\text{CO}_2]$ (Bond and Midgley 2000, Buitenwerf et al. 2012, but see van der Sleen et al. 2015), although there is still little consensus on the relative importance of local vs. global drivers (e.g. Venter et al. 2018). The existence of a background trend of increasing tree biomass (i.e. not the product of land management) is problematic, because an accounting framework would need to quantify what proportion of any observed increases in carbon storage is directly attributable to fire management, rather than the background trend. A carbon accounting methodology based entirely on the direct measurement of carbon stocks would not be able to distinguish the effects of fire management from the effects of background global environmental change. We consider that a modelling approach, such as dynamic global vegetation modelling (e.g. Scheiter

et al. 2015), benchmarked with observations, can support separate accounting of management-driven change from underlying trends.

It is also important to consider the broader ecological consequences of managing savanna fire regimes to increase tree biomass. One of the main concerns amongst some ecologists is the potential for unintended negative consequences ('perverse outcomes') for biodiversity (e.g. Corey et al. 2019). For example, a notable recent study from Brazil has shown that several decades of fire exclusion has led to a dramatic increase in woody biomass in *Cerrado* (Brazilian savanna), and a severe loss in biodiversity, mostly from the ground layer (herbs and shrubs) (Abreu et al. 2017). Likewise, in many other savanna landscapes, increasing woody biomass is viewed as a threat to species requiring open, grassy habitats (e.g. Sirami et al. 2009, Parr et al. 2012). However, the style of fire management being implemented in northern Australia as part of savanna fire/carbon projects is not fire suppression (as occurs in some savanna regions where woody thickening threatens biodiversity), rather the active application of strategically-located prescribed burning to reduce typical fire intensities (by shifting the timing of fires from the late dry season to the early dry season), and to a lesser extent overall fire frequencies (Evans and Russell-Smith 2019). We consider it implausible that the modest increases in tree biomass (<28% in the long-term) predicted by our demographic model would have negative consequences for northern Australian savanna biodiversity. On the contrary, some of the groups of highest conservation concern, such as arboreal mammals, are likely to benefit from increases in the abundance of trees, and especially the retention of large, old trees under relatively mild fire regimes (Woinarski et al. 2011). There is strong evidence that reduced frequency of high-intensity fires benefits many declining plant communities (e.g. sandstone heathlands: Russell-Smith et al. 2002) and taxa (e.g. northern cypress-pine [*Callitris intratropica*] and other non-eucalypts: Lawes et al. 2011b, Trauernicht et al. 2016) within the northern Australian savanna matrix. Such is the apparent complementarity between fire management for carbon and biodiversity that many of the largest and most important properties in Australia's national reserve system are managed, wholly or in part, as fire/carbon projects, e.g. World Heritage-listed Kakadu National Park. Finally, an equally significant, albeit *indirect*, biodiversity benefit of fire management for carbon is that it provides a viable economic option for alleviating more intensive and environmentally destructive land uses in Australia's tropical savannas such as land clearing for marginal economic benefit (Russell-Smith et al. 2018; Northern Territory Government 2019).

In conclusion, our study provides new insights into fire-driven tree biomass dynamics in Australian savannas. Despite fire regimes having clear negative effects on the key demographic rates (recruitment, growth and survival), tree biomass appears to be suppressed by only a small amount by ambient fire regimes. This is in contrast to observations from other savanna regions, where experimental fire exclusion has been shown to cause large and rapid increases in

biomass. Despite this relative stability, increases in tree biomass with demonstrably achievable changes in fire management are cumulatively significant at the spatial and temporal scales relevant to fire management projects. There is substantial scope for fire managers to generate carbon credits from increased carbon storage in tree biomass. If appropriate carbon accounting methodologies can be developed, sequestration by tree biomass has the potential to significantly extend the economic viability of burgeoning fire/carbon projects in Australian savannas. Such industries have the potential to: (1) bring much-needed environmentally sustainable economic activity to impoverished human communities in tropical savanna landscapes; and (2) create ecological benefits from improved capacity of land managers to address carbon management obligations in tandem with other conservation goals.

ACKNOWLEDGMENTS

This work was supported by the Indigenous Land and Sea Corporation, The Nature Conservancy and Meat and Livestock Australia. We acknowledge the financial support of Parks Australia (for the Kakadu vegetation plots) and the Northern Territory Parks and Wildlife Service (for the Litchfield and Nitmiluk plots) to carry out the vegetation monitoring. We thank the many individuals who assisted with the fieldwork over the years, especially protected area staff and Indigenous rangers. These include: the Ballangarra Rangers and Wunggurr Rangers in the Kimberley; Mimal Rangers and Yugul Mangi Rangers in Central Arnhem Land; and Waanyi Garawa Rangers and Gangalidda Garawa Rangers in the Gulf of Carpentaria. BPM was supported by a grant from the Australian Research Council (FT170100004).

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TABLE 1. Plot-level predictor variables used in models of demographic rates: mortality, recruitment and/or growth.

Variable	Details	Source
(a) 'Stable' environmental variables		
Mean annual rainfall	Mean annual rainfall (mm) (rain-year: July–June). Average over the period 1970 to 2018 from monthly rainfall grids ($0.05^\circ \times 0.05^\circ$).	Jones et al. (2009), Australian Bureau of Meteorology (2018)
Vegetation class	Six classes: <i>Open forest with mixed grasses; Woodland with mixed grasses; Woodland with hummock grasses; Woodland with tussock grasses; Open woodland with mixed grasses; Shrubland (heath) with hummock grasses.</i>	Field observations: this study
Topography class	Six broad topographic units: plains or gently undulating; broad plateaus; dissected plateaus; stony hills; dissected lowlands; and floodplains and margins. For analysis a dissected lowland site with one member was grouped with plains/gently undulating.	National Resource Information Centre (1991)
Slope	Slope in degrees	90-m digital elevation model: NASA (2015)
Aspect	Aspect (orientation of slope) in four categories (north, east, south, west)	90-m digital elevation model: NASA (2015)
Elevation	Elevation (m) above mean sea level	90-m digital elevation model: NASA (2015)
Soil class	Four categories: deep, shallow or skeletal sands, and clay	Field observations: this study
Basal area	Live tree basal area ($\text{m}^2 \text{ha}^{-1}$) at beginning of plot observations	Field observations: this study

TABLE 1. Continued.

Variable	Details	Source
(b) 'Disturbance' variables		
Rainfall anomaly	Annualised difference between long term average rainfalls for the period between DBH measurements and actual falls (adjusted for beginning and end dates by estimated daily rainfalls), divided by the number of years between DBH measurements.	Australian Bureau of Meteorology (2018)
Frequencies of mild, moderate and severe fires	Number of mild, moderate and severe fires in the interval, divided by period in years in the measurement interval.	Field observations and satellite data: this study
Time since severe fire	Number of years since severe fire at the plot.	Field observations and satellite data: this study

TABLE 2. Model ranking table for the three response variables: (a) tree mortality rate; and (b) recruitment rate; and (c) stem diameter increment. Each line represents a model, with asterisk indicating the variables included in each model. Models were ranked according to AIC. ΔAIC represents the difference between a model's AIC value and the minimum AIC value in the set of candidate models. w_i is the Akaike weight, equivalent to the probability of that model being the best in the candidate set. Only well-supported models ($\Delta AIC \leq 2$) are shown. The shading indicates variables for which there is clear evidence of a relationship (i.e. the variable appears in all well-supported models).

Fire frequency			Mean annual rainfall	Rainfall anomaly	Vegetation class	Topography class	Soil class	ΔAIC	w_i
Mild fires	Moderate fires	Severe fires							
(a) Mortality rate									
*	*	*	*		*	*		0.00	0.35
*	*	*	*		*	*	*	0.35	0.29
*	*	*	*	*	*	*		1.22	0.19
*	*	*	*	*	*	*	*	1.54	0.16
(b) Recruitment rate									
*		*	*	*	*			0.0	0.30
		*	*	*	*			0.5	0.23
*	*	*	*	*	*			1.8	0.12
(c) Stem diameter increment									
*	*	*	*	*	*	*	*	0.0	0.96

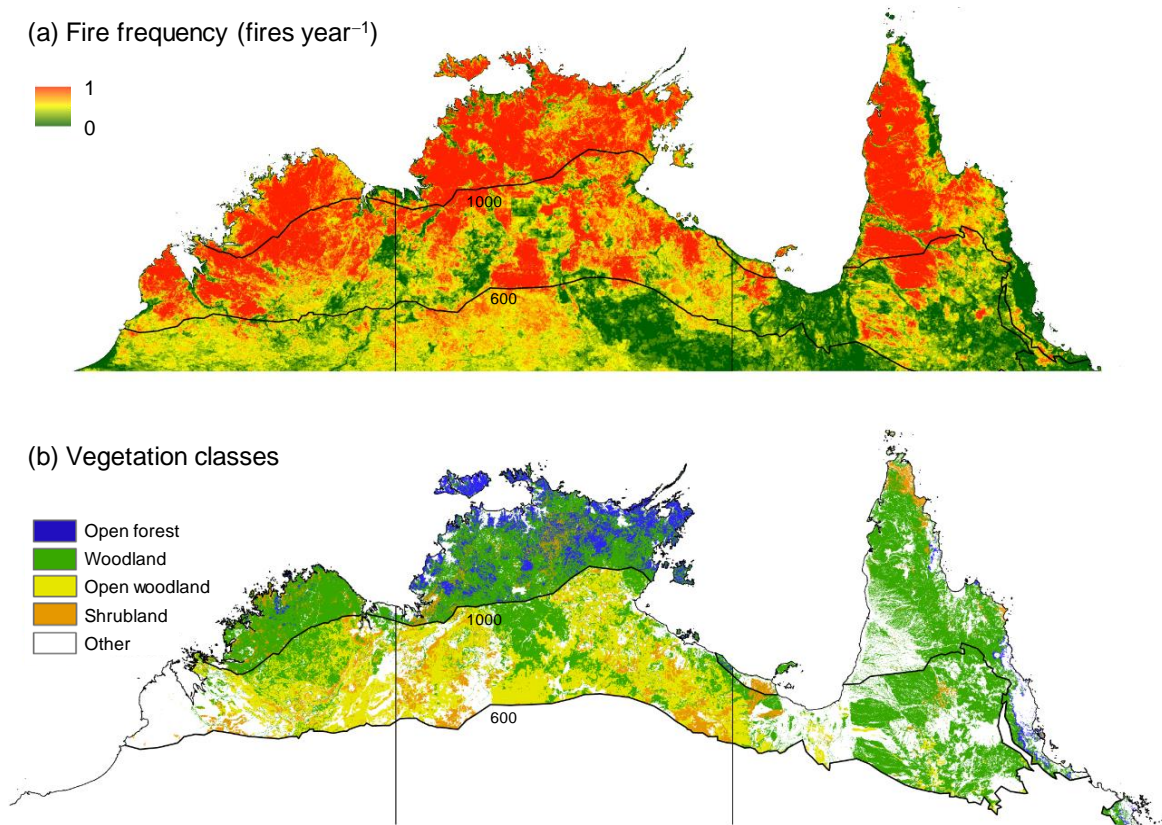


FIG. 1. (a) Fire frequency (fires year⁻¹) in northern Australia for the period 2000–2018, inclusive, from the MODIS satellite record (www.firenorth.org.au). (b) Major vegetation classes in the high- and low-rainfall zones (600–1,000 mm and $\geq 1,000$ mm annual rainfall), used in Australian savanna carbon accounting methodologies (Commonwealth of Australia 2018). In (b) ‘Other’ indicates areas of non-savanna vegetation, not eligible as savanna carbon projects, such as grasslands and closed forests.

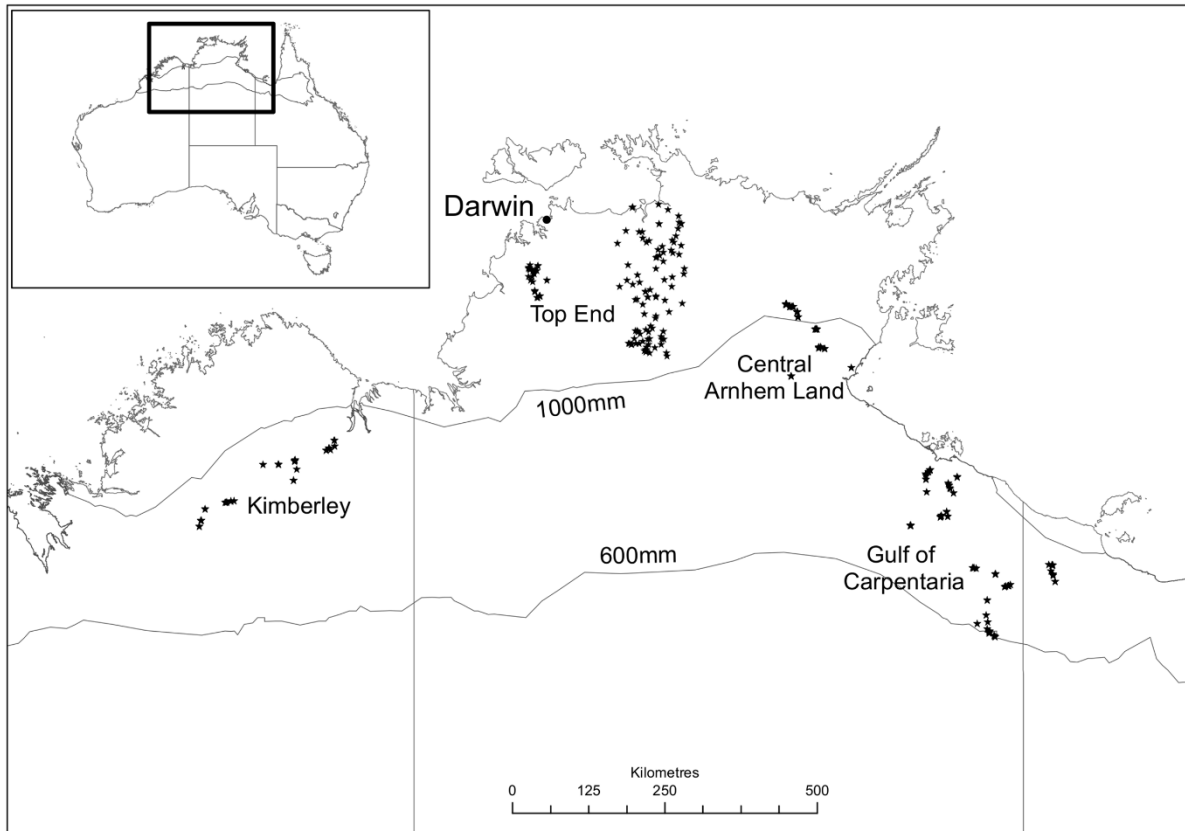
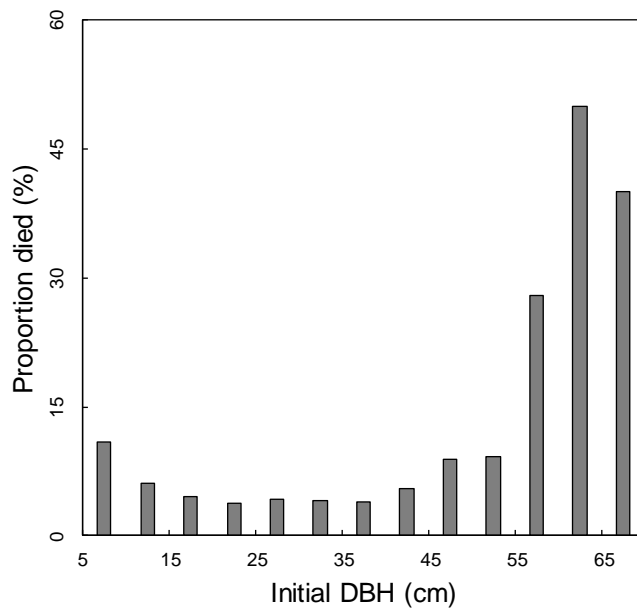


FIG. 2. Location of study plots in the savannas region in relation to 1,000 and 600 mm mean annual rainfall isohyets, corresponding to the high- and low-rainfall zones.

(a)



(b)

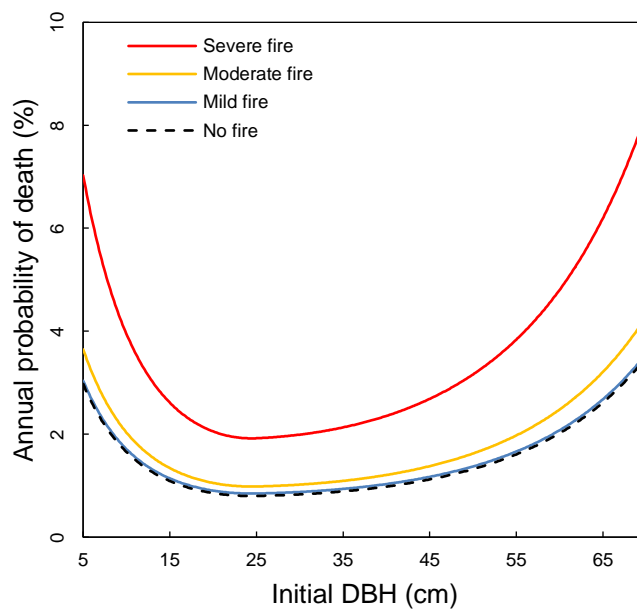


FIG. 3. Relationship between tree mortality rate and stem diameter at breast height (DBH). The raw data are shown in (a) and the modelled relationship in (b). In (b), the modelled effect of a single mild, moderate or severe fire on the probability of death are shown.

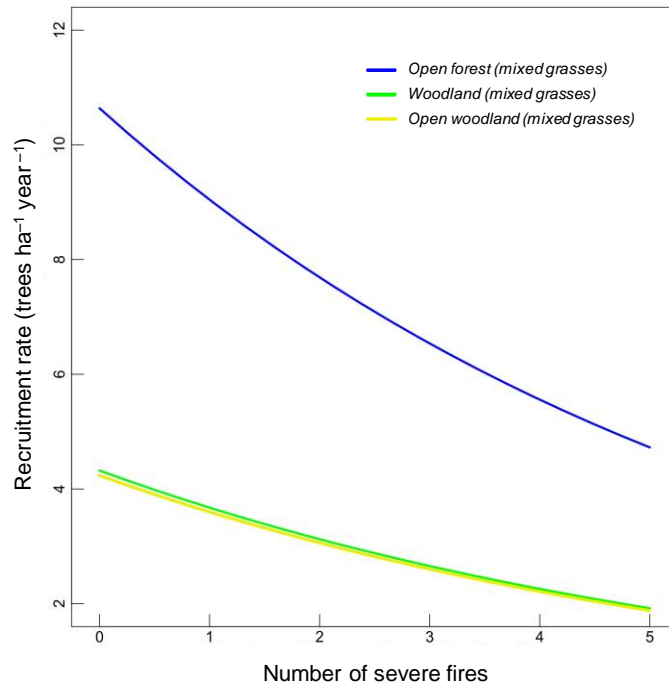


FIG. 4. Modelled relationship between tree recruitment rate and the number of severe fires experienced at the plot during the monitoring period. Separate predictions are shown for the three vegetation classes used in the demographic modelling: *Open forest (mixed grasses)*, *Woodland (mixed grasses)* and *Open woodland (mixed grasses)*. The mean monitoring period was 14.8 years (range: 3.2–23.7 years).

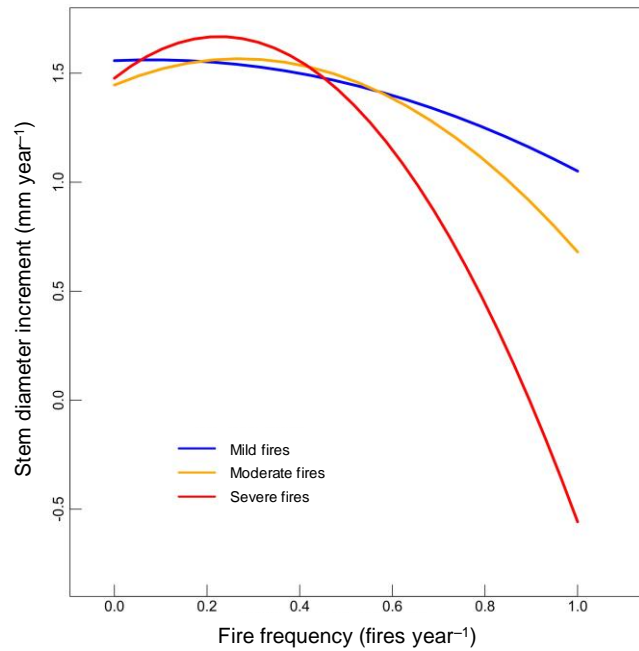
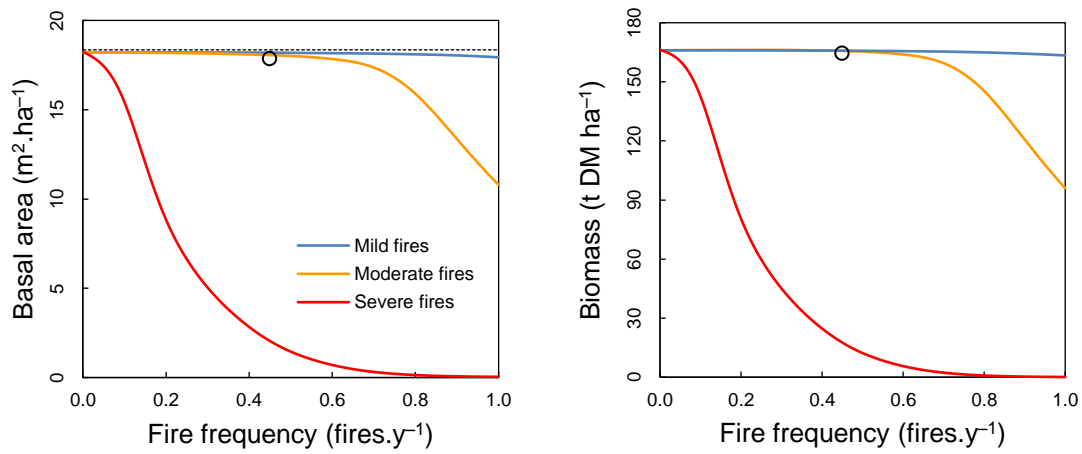
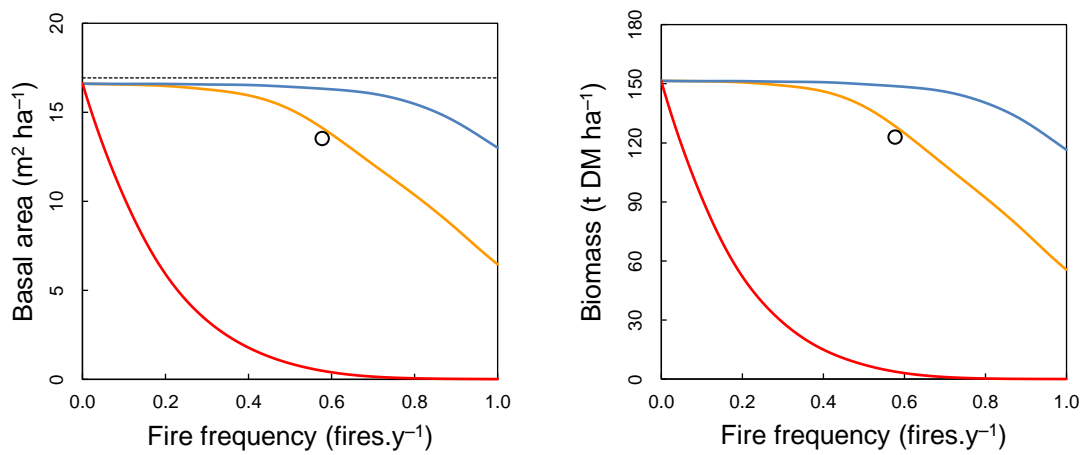


FIG. 5. Modelled relationship between annual stem diameter increment and the frequency of mild, moderate and severe fires.

(a) *Open forest (mixed grasses)*



(b) *Woodland (mixed grasses)*



(c) *Open woodland (mixed grasses)*

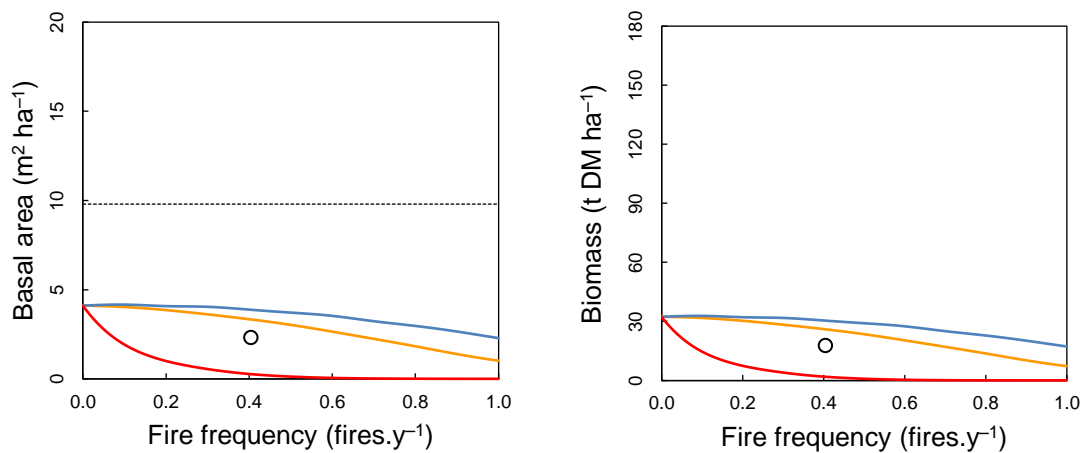
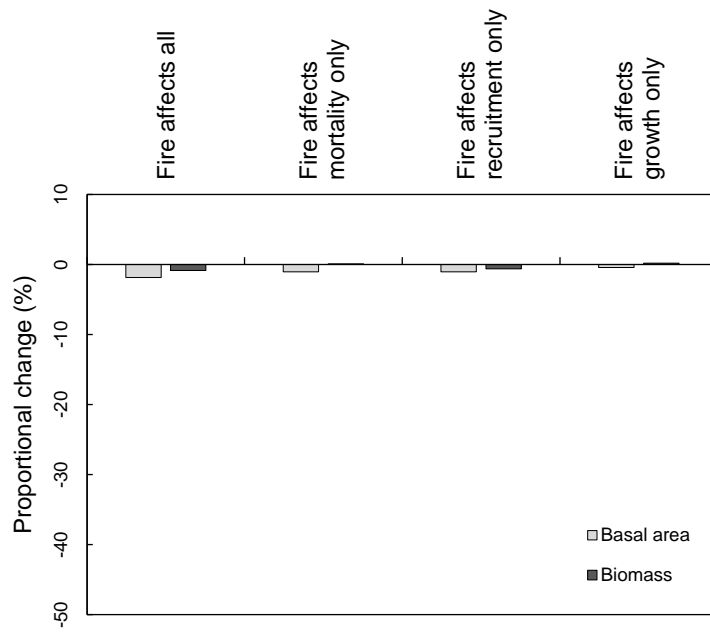
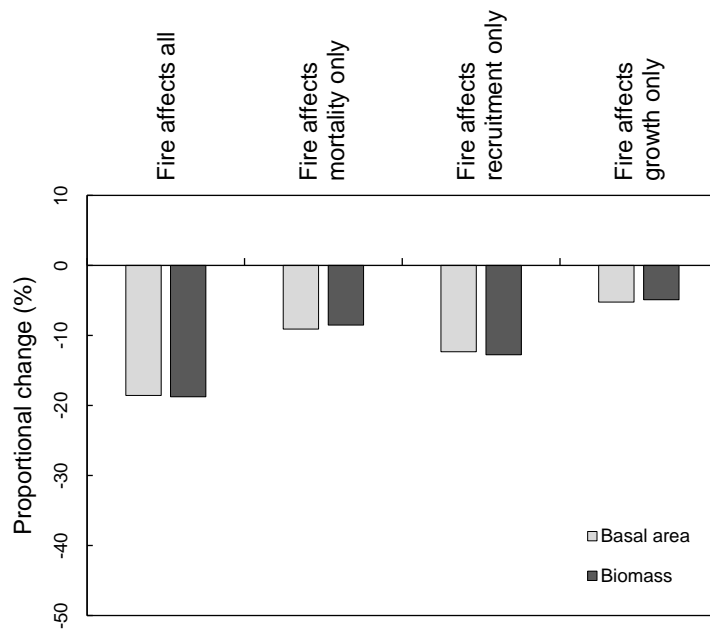


FIG. 6. Predicted tree abundance at long-term equilibrium, expressed as basal area (left) and biomass (right), under varying frequencies of mild, moderate and severe fires. For each line, all fires are assumed to be of a single severity class (i.e. low, moderate or high). Predictions for different vegetation classes are shown separately: (a) *Open forest (mixed grasses)*; (b) *Woodland (mixed grasses)*; and (c) *Open woodland (mixed grasses)*. The horizontal dashed lines on the basal area graphs indicate the climatically-determined upper bound to basal area. The circles indicate the mean fire frequency experienced at the monitoring plots over the study period (comprising a mix of mild, moderate and severe fires) and the predicted tree abundance at long-term equilibrium under that fire regime. These projections represent the median of 10,000 replicate simulations.

(a) *Open forest (mixed grasses)*



(b) *Woodland (mixed grasses)*



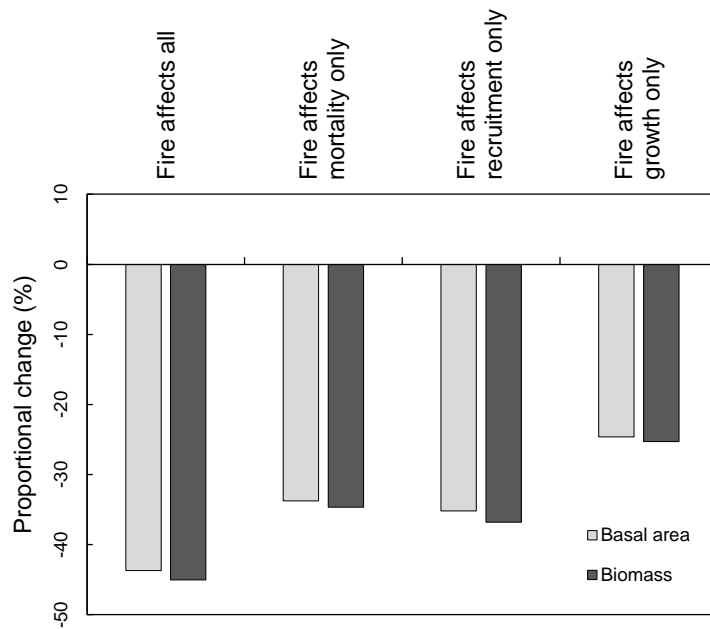
(c) *Open woodland (mixed grasses)*

FIG. 7. Predicted proportional change in tree basal area and biomass, from unburnt to the ambient fire regime. The model was run in four configurations: (i) with fire affecting mortality, recruitment and growth; (ii) fire affecting mortality only; (iii) fire affecting recruitment only; and (iv) fire affecting growth only. Predictions for different vegetation communities are shown separately: (a) *Open forest (mixed grasses)*; (b) *Woodland (mixed grasses)*; and (c) *Open woodland (mixed grasses)*.

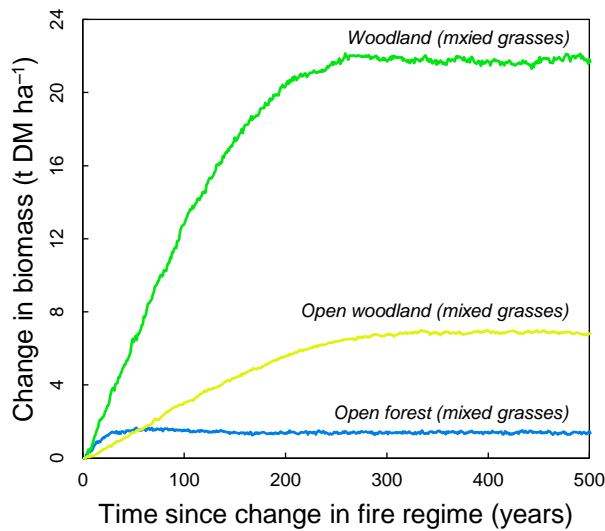


FIG. 8. Predicted change in biomass due to a management-driven moderation of fire regimes, namely a 20% reduction in overall fire frequency, plus 44% and 53% reductions in the frequency of moderate and severe fires, respectively. These projections represent the median of 10,000 replicate simulations.

TABLE S1. Rainfall at sampled plots summarised by vegetation classes recognised under methods for recognising emissions abatement from interventions in savanna fire regimes (Commonwealth of Australia 2018). Groups of up to three transects at low-rainfall (<600 mm per annum) sites have been treated as one plot.

Vegetation class	Count	Annual rainfall (mm)			Rainfall of the driest quarter (mm)		
		Mean	SD	Range	Mean	SD	Range
<i>Open forest (mixed grasses)</i>	14	1476	84	1254–1537	5.4	0.2	5.2–6.0
<i>Woodland (mixed grasses)</i>	112	1323	237	659–1689	5.3	0.6	4.2–7.9
<i>Shrubland (heath) (hummock grasses)</i>	7	1269	367	624–1683	5.6	1.5	5.0–9.1
<i>Woodland (hummock grasses)</i>	23	1254	244	815–1683	5.5	0.7	4.3–7.4
<i>Woodland (tussock grasses)</i>	14	908	39	831–949	6.6	1.8	4.9–10.0
<i>Open woodland (mixed grasses)</i>	66	834	102	599–967	6.8	1.7	4.9–12.6

TABLE S2. Distribution of marked stems (and plots) among landscape types and vegetation classes. Coding of landscape types is from National Resource Information Centre (1991).

Landscape setting	Landscape type	Vegetation class					
		<i>Open forest (mixed grasses)</i>	<i>Open woodland (mixed grasses)</i>	<i>Shrubland (heath) (hummock grasses)</i>	<i>Woodland (hummock grasses)</i>	<i>Woodland (mixed grasses)</i>	<i>Woodland (tussock grasses)</i>
Sand plains	AB	79 (3)	34 (2)	0	0	182 (9)	0
	AC	0	443 (5)	0	192 (3)	293 (5)	0
Broad or dissected sandstone plateau	BA	87 (3)	599 (15)	92 (6)	177 (9)	524 (20)	0
	BY	0	46 (1)	0	50 (1)	0	0
Undulating sandy plains with laterite	Cd	0	121 (2)	0	0	67 (1)	359 (6)
Hills on basalt with shallow loams	Fz	0	48 (2)	0	0	0	124 (3)
Hills and sandstone ridges and plateau	JJ	0	454 (9)	0	0	625 (11)	73 (1)
	JK	0	369 (10)	0	52 (1)	0	0
Plateau to gently undulating plains with laterised soils	JV	0	205 (4)	5 (1)	0	87 (4)	0
Coastal plains with dunes	Jw	0	36 (1)	0	0	0	0
Rolling lowlands with ironstone gravels and yellow earths	JY	96 (3)	0	0	0	369 (14)	0
Steep hills with shallow stony and gravelly loams	LK	0	0	0	127 (5)	778 (28)	0
Undulating plains on basalt (Mo) or laterite	Mo	0	59 (1)	0	0	0	137 (3)

TABLE S2. Continued.

Landscape setting	Landscape type	Vegetation class					
		<i>Open forest (mixed grasses)</i>	<i>Open woodland (mixed grasses)</i>	<i>Shrubland (heath) (hummock grasses)</i>	<i>Woodland (hummock grasses)</i>	<i>Woodland (mixed grasses)</i>	<i>Woodland (tussock grasses)</i>
	MP	0	86 (3)	0	0	0	0
Undulating plains with yellow earths, grey clays in depressions	Mt	0	55 (1)	0	0	59 (2)	59 (1)
Undulating plains with sandy and loamy red earths	Mw	164 (5)	0	0	0	75 (3)	0
Undulating plains on basalt with sandstone exposures	My	0	40 (1)	0	0	0	0
Fringes of coastal or inland floodplains	NN	0	0	0	0	56 (1)	0
	CC	0	0	0	129 (2)	259 (4)	0
	Mb	0	205 (4)	0	0	37 (1)	58 (1)
Low outcropping hills, loamy red earths	Qd	0	87 (4)	0	0	0	0
Undulating to hilly with rock outcrops, shallow stony soils	Tb	0	0	0	0	54 (1)	0
Undulating on shales and sandstone, hard yellow soils or shallow sands on basal slopes	Ui	0	216 (4)	0	0	0	0

TABLE S2. Continued.

Landscape setting	Landscape type	Vegetation class					
		<i>Open forest (mixed grasses)</i>	<i>Open woodland (mixed grasses)</i>	<i>Shrubland (heath) (hummock grasses)</i>	<i>Woodland (hummock grasses)</i>	<i>Woodland (mixed grasses)</i>	<i>Woodland (tussock grasses)</i>
Flat plains with streams and floodplain areas, yellow earths	Va	0	0	0	13 (1)	94 (3)	0
Undulating to hilly on granite, sandy yellow mottled earths	Wd	0	0	0	31 (1)	144 (6)	0

TABLE S3a. Top 20 statistical models of tree mortality rate. Candidate models represent all combinations of the predictors, and are ranked by ΔAIC_c . All models also included stem DBH. MILD, MOD and SEV were always included together in the same model (i.e. they represented a composite variable).

w_i^{+1}	Predictors								DF ¹⁰	ΔAIC_c^{11}	w_i^{12}
	MAR ²	VEG ³	SOIL ⁴	TOP ⁵	RAn ⁶	MILD ⁷	MOD ⁸	SEV ⁹			
	1.00	1.00	0.46	1.00	0.35	1.00	1.00	1.00			
	+	+		+		+	+	+	19	0.00	0.35
	+	+	+	+		+	+	+	20	0.35	0.29
	+	+		+	+	+	+	+	20	1.22	0.19
	+	+	+	+	+	+	+	+	21	1.54	0.16
	+		+	+		+	+	+	15	17.63	0.00
	+	+				+	+	+	15	17.67	0.00
	+	+	+			+	+	+	16	17.82	0.00
	+			+		+	+	+	14	18.31	0.00
	+	+			+	+	+	+	16	18.99	0.00
	+	+	+		+	+	+	+	17	19.10	0.00
	+		+	+	+	+	+	+	16	19.29	0.00
	+			+	+	+	+	+	15	20.02	0.00
			+	+		+	+	+	14	22.66	0.00
				+		+	+	+	13	22.75	0.00
			+	+	+	+	+	+	15	24.44	0.00
				+	+	+	+	+	14	24.56	0.00
		+		+		+	+	+	18	24.68	0.00
		+	+	+		+	+	+	19	24.76	0.00
		+		+	+	+	+	+	19	26.42	0.00
		+	+	+	+	+	+	+	20	26.49	0.00

¹ The importance value, equivalent to the probability of that variable being in the 'best' model in the candidate set. Shading indicates those variables with a high level of support ($w_i \geq 0.72$).

² Mean annual rainfall (mm).

³ Vegetation class.

⁴ Soil class, reduced to two levels: shallow/skeletal sands; and clays or deep sands.

⁵ Topography class.

⁶ Rainfall anomaly (deviation from mean rainfall) over the 3 years preceding the end of the observation period (mm).

⁷ The annual frequency of mild fires (fires year⁻¹).

⁸ The annual frequency of moderate fires (fires year⁻¹).

⁹ The annual frequency of severe fires (fires year⁻¹).

¹⁰ Degrees of freedom of the model.

- ¹¹ The difference between the model's AIC_c value and the minimum AIC_c value in the entire candidate set.
- ¹² The model's Akaike weight, equivalent to the probability of the model being the 'best' in the candidate set.

TABLE S3b. Model parameters for tree mortality rate, derived using multi-model averaging of the entire candidate set. Aliased categories are ‘Open forest (mixed grasses)’ in vegetation class, ‘Clays and deep sands’ in soil class, and ‘Floodplain margin’ in topography class. DBH.large is used to position of the ‘break’ in the broken stick model (assumed here as 25 cm DBH). DBH.large is defined using the logical function: $\text{ifelse}(\text{DBH} > 25, \text{DBH} - 25, 0)$. Centred and standardised predictors are indicated by the suffix ‘.CS’, and are defined as: $(\text{predictor} - \text{mean}(\text{predictor})) / \text{sd}(\text{predictor})$ (see TABLE S3c for means and standard deviations of the predictors).

Model term	Estimate	SE
Intercept	-2.756	0.256
DBH	-0.171	0.013
DBH ²	0.004	0.000
DBH.large ²	-0.003	0.001
MAR.CS	0.285	0.060
RAn.CS	-0.006	0.007
MILD.CS	0.001	0.026
MOD.CS	0.076	0.023
SEV.CS	0.177	0.019
Vegetation: Open woodland (mixed grasses)	0.496	0.230
Vegetation: Shrubland (heath) (hummock grasses)	0.170	0.336
Vegetation: Woodland (hummock grasses)	0.139	0.226
Vegetation: Woodland (mixed grasses)	-0.146	0.193
Vegetation: Woodland (tussock grasses)	0.523	0.247
Soil: Shallow–skeletal sands	-0.050	0.039
Topography: Plain	0.274	0.155
Topography: Plateau broad	0.857	0.212
Topography: Plateau dissected	0.782	0.229
Topography: Stony hill	0.400	0.153

TABLE S3c. Means and standard deviations of predictors that were centred and standardised for the analysis of tree mortality rate.

Predictor	Mean	SD
MAR	1063	284
Ran	91.1	178.9
MILD	0.36	0.48
MOD	0.21	0.36
SEV	0.06	0.20

TABLE S4a. Top 20 statistical models of tree recruitment rate. Candidate models represent all combinations of the predictors, and are ranked by ΔAIC_c .

w_i^{+1}	Predictors								DF ¹⁰	ΔAIC_c^{11}	w_i^{12}
	ASP ²	BA ³	VEG ⁴	ELV ⁵	MAR ⁶	SOIL ⁷	SLO ⁸	TOP ⁹			
	0.43	0.26	0.74	0.53	1.00	0.60	0.35	0.10			
			+	+	+	+			10	0.00	0.08
	+		+		+	+			12	0.13	0.08
			+		+	+			9	0.21	0.08
	+		+	+	+	+			13	0.34	0.07
	+		+	+	+				12	0.58	0.06
			+	+	+				9	0.63	0.06
	+		+		+				11	0.68	0.06
				+	+	+			5	0.85	0.05
					+	+			4	0.95	0.05
			+	+	+		+		10	1.09	0.05
			+		+				8	1.23	0.05
	+		+	+	+		+		13	1.40	0.04
	+		+		+		+		12	1.49	0.04
			+	+	+	+	+		11	1.60	0.04
			+		+		+		9	1.69	0.04
			+		+	+	+		10	1.87	0.03
		+	+	+	+	+			11	1.88	0.03
	+		+		+	+	+		13	1.95	0.03
		+	+		+	+			10	2.09	0.03
	+		+	+	+	+	+		14	2.13	0.03

¹ The importance value, equivalent to the probability of that variable being in the 'best' model in the candidate set. Shading indicates those variables with a high level of support ($w_i \geq 0.72$).

² Aspect, in four categories: north; south; east; west.

³ Initial plot basal area ($m^2 ha^{-1}$).

⁴ Vegetation class.

⁵ Elevation (m).

⁶ Mean annual rainfall (mm).

⁷ Soil class, reduced to two levels: shallow/skeletal sands; and clays or deep sands.

⁸ Slope in degrees.

⁹ Topography class.

¹⁰ Degrees of freedom of the model

¹¹ The difference between the model's AIC_c value and the minimum AIC_c value in the entire candidate set.

¹² The model's Akaike weight, equivalent to the probability of the model being the 'best' in the candidate set.

TABLE S4b. Top 20 statistical models of tree recruitment rate, with disturbance vectors added to the model based on ‘stable’ predictors (Table S4a). Candidate models represent all combinations of the disturbance-related predictors (with VEG, and MAR included in all models). Models are ranked by ΔAIC_c .

	Predictors						DF ⁸	ΔAIC_c ⁹	w_i ¹⁰
	MILD ²	MOD ³	SEV ⁴	RAn ⁵	VEG ⁶	MAR ⁷			
$w+^1$:	0.56	0.29	0.87	0.94	0.99	0.94			
	+		+	+	+	+	11	0.00	0.30
			+	+	+	+	10	0.51	0.23
	+	+	+	+	+	+	12	1.77	0.12
		+	+	+	+	+	11	2.50	0.08
	+			+	+	+	10	3.80	0.04
	+		+		+	+	6	4.41	0.03
			+	+	+		9	4.48	0.03
				+	+	+	9	4.59	0.03
			+		+	+	5	4.77	0.03
	+	+		+	+	+	11	5.11	0.02
	+	+	+		+	+	7	6.08	0.01
		+		+	+	+	10	6.24	0.01
	+		+	+	+		10	6.36	0.01
		+	+	+	+		10	6.59	0.01
		+	+		+	+	6	6.61	0.01
	+				+	+	5	8.30	0.00
	+	+	+	+	+		11	8.49	0.00
					+	+	4	9.27	0.00
	+	+			+	+	6	9.46	0.00
				+	+		8	9.56	0.00

¹ The importance value, equivalent to the probability of that variable being in the ‘best’ model in the candidate set. Shading indicates those variables with a high level of support ($w+ \geq 0.72$).

² The raw count of mild fires in the period of observation.

³ The raw count of moderate fires in the period of observation.

⁴ The raw count of severe fires in the period of observation.

⁵ Rainfall anomaly (deviation from mean rainfall) over the period of observation (mm).

⁶ Vegetation class.

⁷ Mean annual rainfall (mm).

⁸ Degrees of freedom of the model

⁹ The difference between the model’s AIC_c value and the minimum AIC_c value in the entire candidate set.

¹⁰ The model’s Akaike weight, equivalent to the probability of the model being the ‘best’ in the candidate set.

TABLE S4c. Comparison of parameters of robust model (*glmrob.nb*) with non-robust (*glm.nb*), for tree recruitment rate. An important difference is the substantial increase in the standard error for the robust model coefficient for annualised rainfall anomaly. Given the intent to retain only variables that are unambiguously influential, this vector was dropped from the model used in demographic simulations (Table S4d below). The only aliased category is ‘Open forest (mixed grasses)’ in vegetation class.

Model term	<i>glm.nb</i>				<i>glmrob.nb</i>	
	Estimate	SE	z-value	p	Estimate	SE
Intercept	0.890044	0.539478	1.65	0.0990	0.771653	0.564171
Vegetation: Open woodland (mixed grasses)	-0.639057	0.348790	-1.83	0.0669	-0.999181	0.363401
Vegetation: Shrubland (heath) (hummock grasses)	-0.627605	0.450755	-1.39	0.1638	-0.660673	0.466223
Vegetation: Woodland (hummock grasses)	-0.974604	0.330870	-2.95	0.0032	-1.018923	0.341521
Vegetation: Woodland (mixed grasses)	-0.475204	0.268160	-1.77	0.0764	-0.611218	0.276409
Vegetation: Woodland (tussock grasses)	-1.437765	0.436270	-3.30	0.0010	-1.207453	0.455570
Mean annual rainfall (mm)	0.001006	0.000347	2.90	0.0037	0.001328	0.000367
Annualised rainfall anomaly (mm)	0.004021	0.001093	3.68	0.0002	0.001374	0.001174
Raw count of severe fires	-0.197389	0.078545	-2.51	0.0120	-0.161323	0.081564

TABLE S4d. Comparison of parameters of robust (*glmrob.nb*) and non-robust (*glm.nb*) models for tree recruitment rate, after dropping annualised rainfall anomaly. The coefficient for raw count of severe fires was little affected in the reduced model.

Model term	<i>glm.nb</i>				<i>glmrob.nb</i>	
	Estimate	SE	z-value	p	Estimate	SE
Intercept	0.504022	0.551739	0.91	0.3610	0.672076	0.563213
Vegetation: Open woodland (mixed grasses)	-0.322267	0.354345	-0.91	0.3631	-0.921432	0.361773
Vegetation: Shrubland (heath) (hummock grasses)	-0.622707	0.462439	-1.35	0.1781	-0.658089	0.468500
Vegetation: Woodland (hummock grasses)	-0.985963	0.338552	-2.91	0.0036	-1.025889	0.343067
Vegetation: Woodland (mixed grasses)	-0.482872	0.274816	-1.76	0.0789	-0.619732	0.277811
Vegetation: Woodland (tussock grasses)	-0.981253	0.424956	-2.31	0.0209	-1.057140	0.433569
Mean annual rainfall (mm)	0.001558	0.000336	4.63	0.0000	0.001496	0.000344
Raw count of severe fires	-0.192171	0.080081	-2.40	0.0164	-0.162351	0.081882

TABLE S5a. Top 20 statistical models of stem diameter increment (mm year⁻¹). Candidate models represent all combinations of the predictors, and are ranked by ΔAIC_c . Plot ID was included as random effect.

w_i^{+1}	Predictors								DF ¹⁰	ΔAIC_c^{11}	w_i^{12}
	DBH ²	MAR ³	BA ⁴	VEG ⁵	ELV ⁶	SOIL ⁷	SLO ⁸	TOP ⁹			
	0.36	0.88	0.29	1.00	0.31	0.99	0.29	0.87			
		+		+		+		+	14	0.0	0.20
	+	+		+		+		+	15	1.1	0.11
		+		+	+	+		+	15	1.6	0.09
		+		+		+	+	+	15	1.8	0.08
		+	+	+		+		+	15	1.9	0.08
	+	+		+	+	+		+	16	2.8	0.05
	+	+	+	+		+		+	16	2.9	0.05
	+	+		+		+	+	+	16	2.9	0.05
	+	+		+	+	+	+	+	16	3.4	0.04
		+	+	+	+	+		+	16	3.4	0.04
		+	+	+		+	+	+	16	3.6	0.03
				+		+		+	13	3.8	0.03
		+		+		+			10	4.1	0.03
	+	+	+	+	+	+		+	17	4.4	0.02
	+	+		+	+	+	+	+	17	4.5	0.02
	+	+	+	+		+	+	+	17	4.6	0.02
	+			+		+		+	14	4.9	0.02
		+		+	+	+			11	5.0	0.02
		+	+	+	+	+	+	+	17	5.1	0.02
	+	+		+		+			11	5.4	0.01

¹ The importance value (w_i), equivalent to the probability of that variable being in the 'best' model in the candidate set. Shading indicates those variables with a high level of support ($w_i \geq 0.72$).

² Initial DBH (cm).

³ Mean annual rainfall (mm).

⁴ Initial plot basal area (m² ha⁻¹).

⁵ Vegetation class.

⁶ Elevation (m).

⁷ Soil class, reduced to two levels: shallow/skeletal sands; and clays or deep sands.

⁸ Slope in degrees.

⁹ Topography class.

¹⁰ Degrees of freedom of the model

¹¹ The difference between the model's AIC_c value and the minimum AIC_c value in the entire candidate set.

¹² The model's Akaike weight, equivalent to the probability of the model being the 'best' in the candidate set.

TABLE S5b. Top 20 statistical models of stem diameter increment (mm year⁻¹), with disturbance vectors added to the model based on ‘stable’ predictors (Table S5a). Candidate models represent all combinations of the disturbance-related predictors (with VEG, MAR, SOIL and TOP included in all models). Models are ranked by ΔAIC_c . Plot ID was included as random effect.

	Predictors								DF ¹⁰	ΔAIC_c^{11}	w_i^{12}
	MILD ²	MOD ³	SEV ⁴	RAn ⁵	VEG ⁶	MAR ⁷	SOIL ⁸	TOP ⁹			
w_+^{11} :	0.99	0.99	0.99	1.00	-	-	-	-			
	+	+	+	+	+	+	+	+	21	0.00	0.96
	+		+	+	+	+	+	+	19	8.40	0.01
	+	+		+	+	+	+	+	19	8.68	0.01
		+	+	+	+	+	+	+	19	9.34	0.01
	+	+	+		+	+	+	+	20	11.98	0.00
	+		+		+	+	+	+	18	16.55	0.00
		+	+		+	+	+	+	18	17.89	0.00
	+			+	+	+	+	+	17	18.72	0.00
		+		+	+	+	+	+	17	19.14	0.00
	+	+			+	+	+	+	18	19.70	0.00
			+	+	+	+	+	+	17	22.84	0.00
	+				+	+	+	+	16	25.81	0.00
		+			+	+	+	+	16	26.68	0.00
			+		+	+	+	+	16	27.01	0.00
				+	+	+	+	+	15	34.67	0.00
					+	+	+	+	14	37.82	0.00
	+	+	+	+	+	+	+	+	21	0.00	0.96
	+		+	+	+	+	+	+	19	8.40	0.01
	+	+		+	+	+	+	+	19	8.68	0.01
		+	+	+	+	+	+	+	19	9.34	0.01

¹ The importance value (w_+), equivalent to the probability of that variable being in the ‘best’ model in the candidate set. Shading indicates those variables with a high level of support ($w_+ \geq 0.72$).

² The annual frequency of mild fires (fires year⁻¹). This term was fit as using the function *poly* in R: *poly*(MILD, 2).

³ The annual frequency of moderate fires (fires year⁻¹). This term was fit as using the function *poly* in R: *poly*(MOD, 2).

⁴ The annual frequency of severe fires (fires year⁻¹). This term was fit as using the function *poly* in R: *poly*(SEV, 2).

⁵ Rainfall anomaly (deviation from mean rainfall) over the period of observation (mm).

⁶ Vegetation class.

⁷ Mean annual rainfall (mm).

⁸ Soil class, reduced to two levels: shallow/skeletal sands; and clays or deep sands.

- 9 Topography class.
- 10 Degrees of freedom of the model
- 11 The difference between the model's AIC_c value and the minimum AIC_c value in the entire candidate set.
- 12 The model's Akaike weight, equivalent to the probability of the model being the 'best' in the candidate set.

TABLE S5c. Comparison of the robust model for ‘stable’ predictors of stem diameter increment (mm year^{-1}) with the equivalent *lmer*-generated model using REML and run on unscaled variables. The most conspicuous difference in the robust model is narrower standard errors rather than substantial relative shifts in coefficients. Aliased categories are ‘Open forest (mixed grasses)’ in vegetation class, ‘Clays and deep sands’ in the soil class, and ‘Plain’ in topography class. The coefficients for the quadratics for MILD, MOD and SEV are based on ‘raw’ linear and squared terms (not the orthogonal squared terms generated by the *poly* function in R).

Model term	Coefficient (SE)	
	<i>robustlmm::rlmer</i>	<i>lme4::lmer</i>
Intercept	1.580300 (0.305306)	1.581971 (0.347169)
Vegetation: Woodland (hummock grasses)	-0.649960 (0.185353)	-0.610646 (0.210953)
Vegetation: Woodland (mixed grasses)	-0.438502 (0.154201)	-0.370032 (0.175413)
Vegetation: Woodland (tussock grasses)	-0.538012 (0.213524)	-0.592248 (0.243454)
Vegetation: Open woodland (mixed grasses)	-0.493760 (0.188684)	-0.483319 (0.214953)
Vegetation: Shrubland (heath) (hummock grasses)	-0.707852 (0.272295)	-0.622557 (0.307620)
Soil: Shallow–skeletal sands	-0.294811 (0.073493)	-0.291641 (0.083696)
Topography: Plateau dissected	0.540812 (0.233011)	0.449402 (0.265113)
Topography: Plateau broad	-0.220251 (0.150034)	-0.181104 (0.170337)
Topography: Stony hill	-0.089017 (0.148575)	-0.094872 (0.168625)
Topography: Floodplain margin	-0.373711 (0.191366)	-0.318041 (0.218062)
Mean annual rainfall (mm)	0.000280 (0.000178)	0.000312 (0.000203)
Annualised rainfall anomaly (mm)	0.000679 (0.000182)	0.000722 (0.000198)
Mild fire frequency (fires year ⁻¹) (MILD)	0.174582 (0.265110)	0.350295 (0.289929)
MILD ²	-0.704455 (0.332650)	-0.851355 (0.362619)
Moderate fire frequency (fires year ⁻¹) (MOD)	0.676032 (0.274987)	0.697898 (0.300940)
MOD ²	-1.326279 (0.414249)	-1.214936 (0.450115)
Severe fire frequency (fires year ⁻¹) (SEV)	1.624424 (0.409654)	1.488276 (0.447627)
SEV ²	-3.228033 (0.646295)	-2.948015 (0.702115)
Time since severe fire (years)	0.023342 (0.004305)	0.019652 (0.004694)
Variance components		
(Intercept) xplotid	0.426	0.505
σ	1.26	1.39
$\rho_{\sigma.e}$	smoothed Huber (k=1.345, s=10)	
$\rho_{\sigma.e}$	smoothed Huber, Proposal II (k=1.345, s=10)	
ρ_{b_1}	smoothed Huber (k=1.345, s=10)	
$\rho_{\sigma.b_1}$	smoothed Huber, Proposal II (k=1.345, s=10)	
deviance		31353
Pseudo-R ²		Conditional: 0.157 Marginal: 0.047

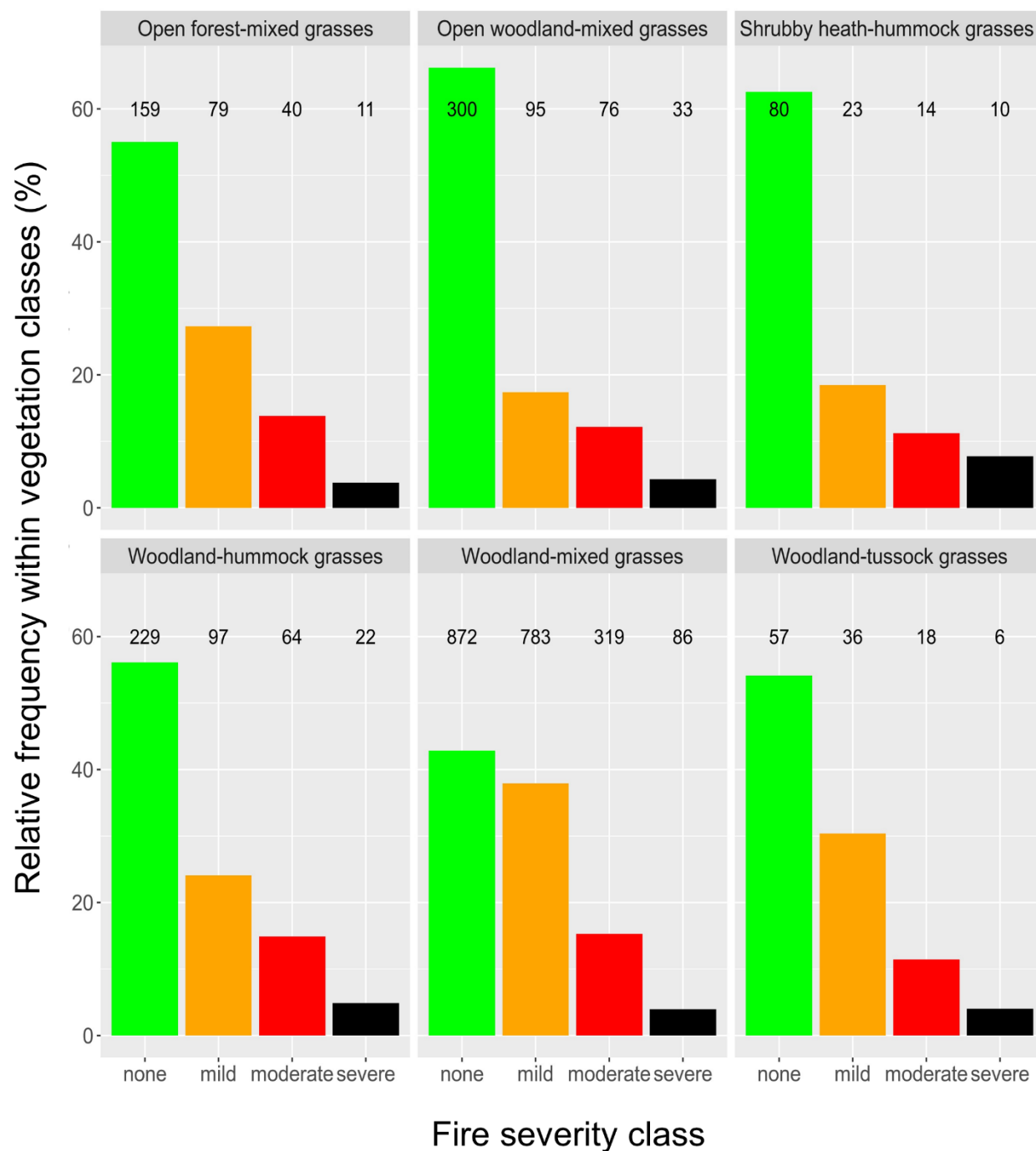


FIG. S1. Relative frequencies of mild, moderate and severe fires at plots in the different vegetation classes. Numbers above bars are the number of fires of each severity over the period of study (including years unburned).

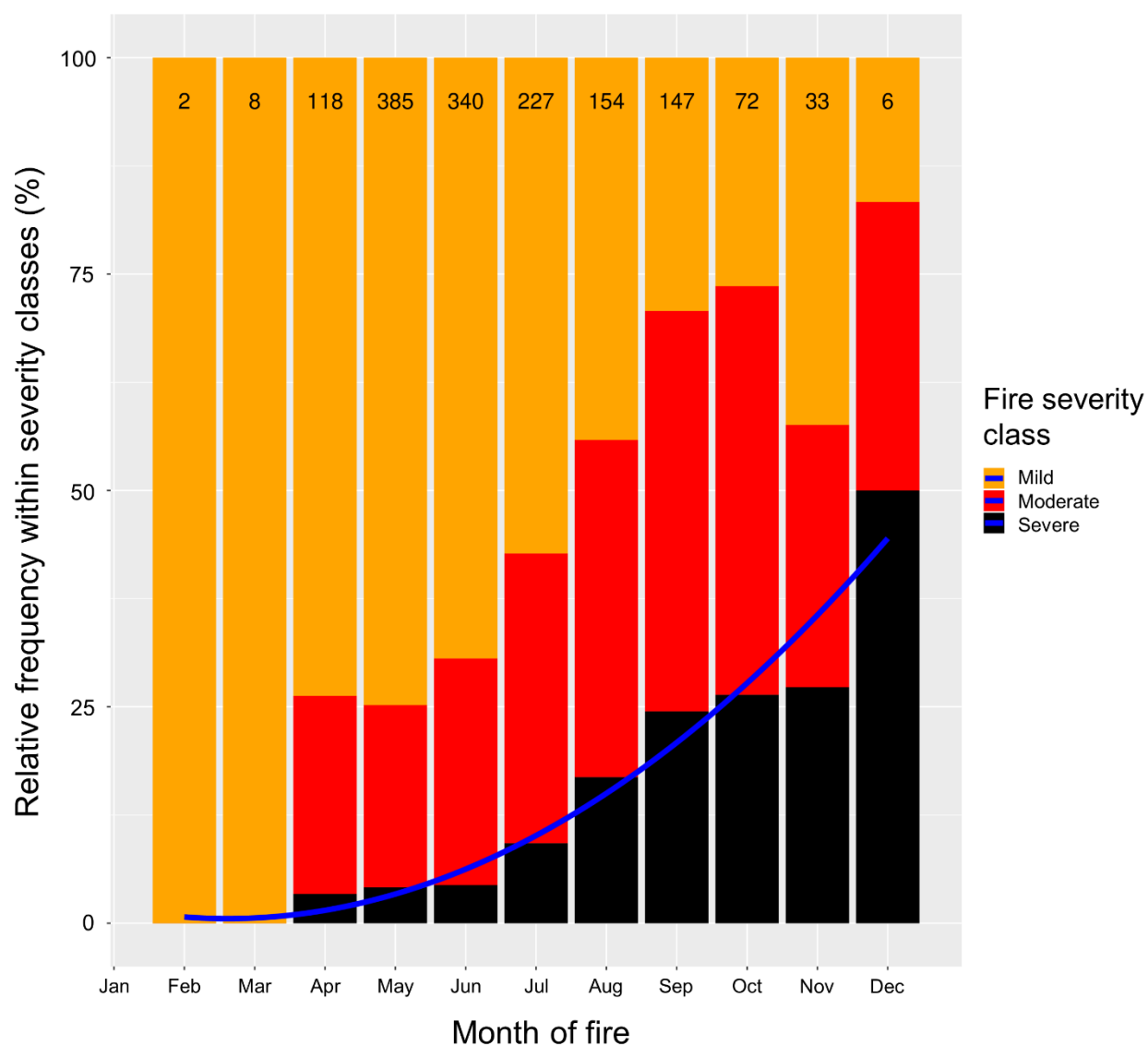


FIG. S2. Within-year changes in the relative frequency of fires of different severity. No January fires were recorded. The blue line is a second order polynomial regression of best fit to the proportion of fires rated as severe by month ($R^2 = 0.93$, $F_{2,8} = 72.6$, $p < 0.0001$).

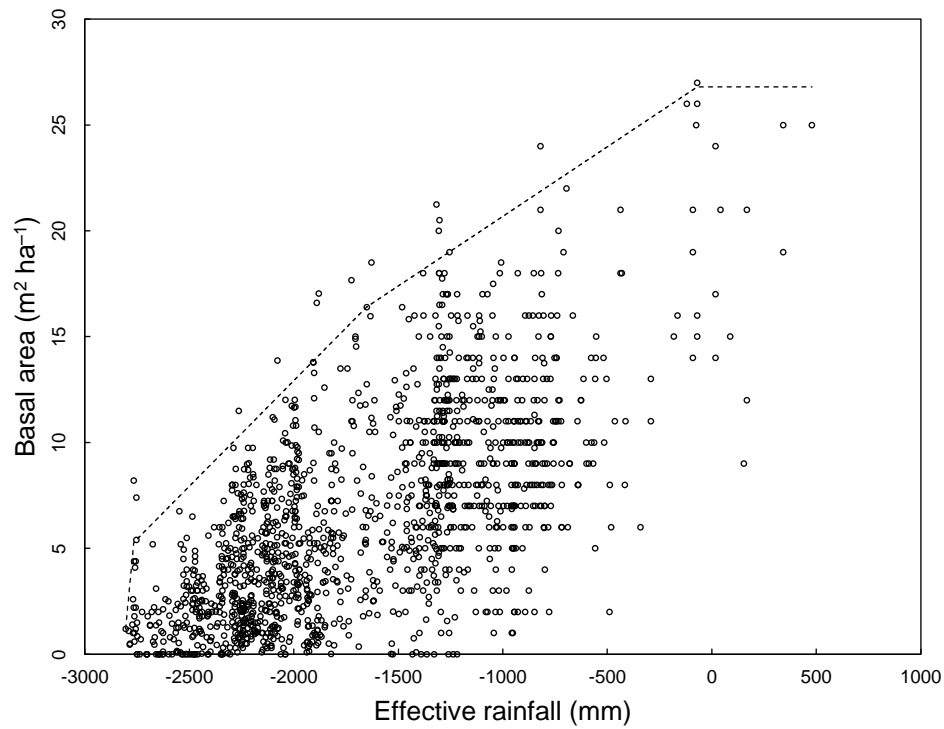


FIG. S3. The relationship between tree basal area and effective rainfall (mean annual rainfall – mean annual point potential evapotranspiration) in Australian savannas. The dashed line represents the predictions of a non-parametric piecewise quantile regression (99th percentile), approximating the ‘upper bound’ of basal area. The basal area data are from Lehmann et al. (2014).

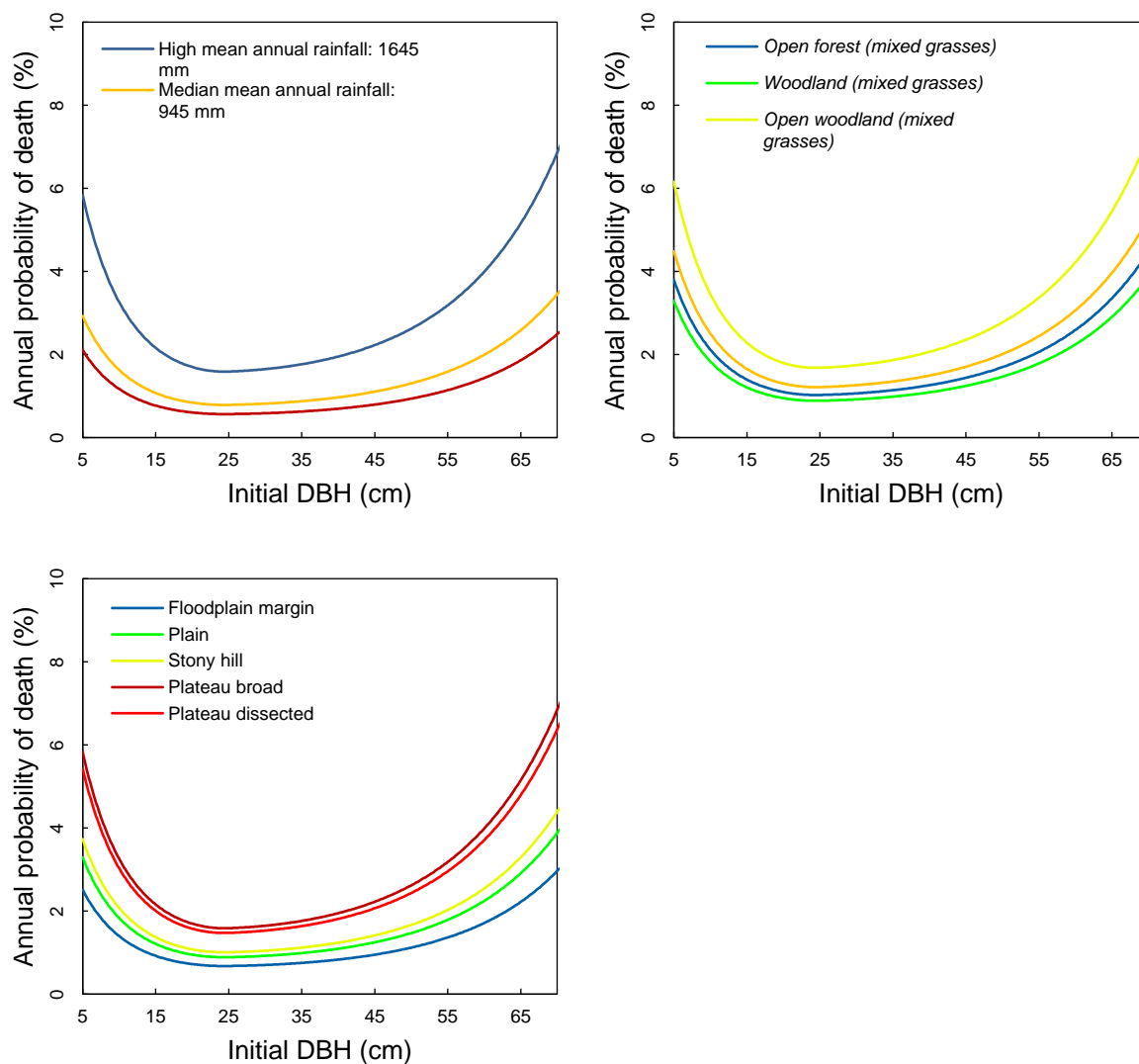


FIG. S4. Modelled variation in mortality rate in response to varying mean annual rainfall, vegetation class, and topography class.

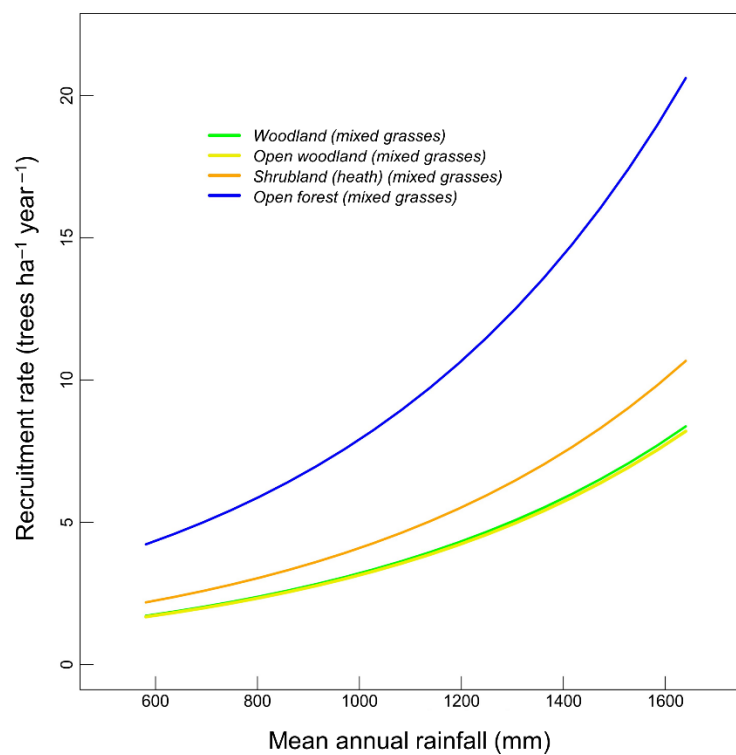


FIG. S5. Modelled differences in recruitment rate between major vegetation classes.

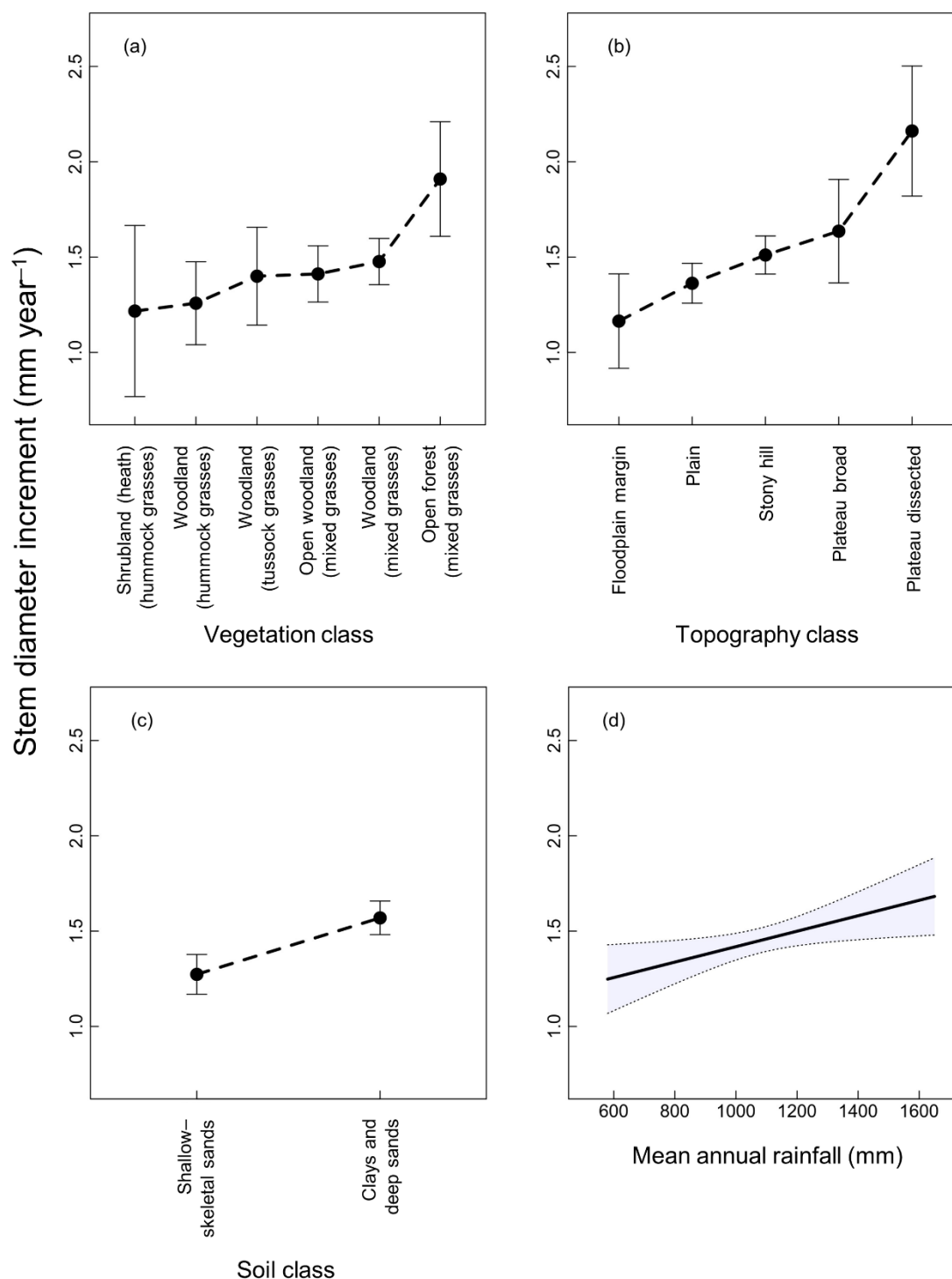
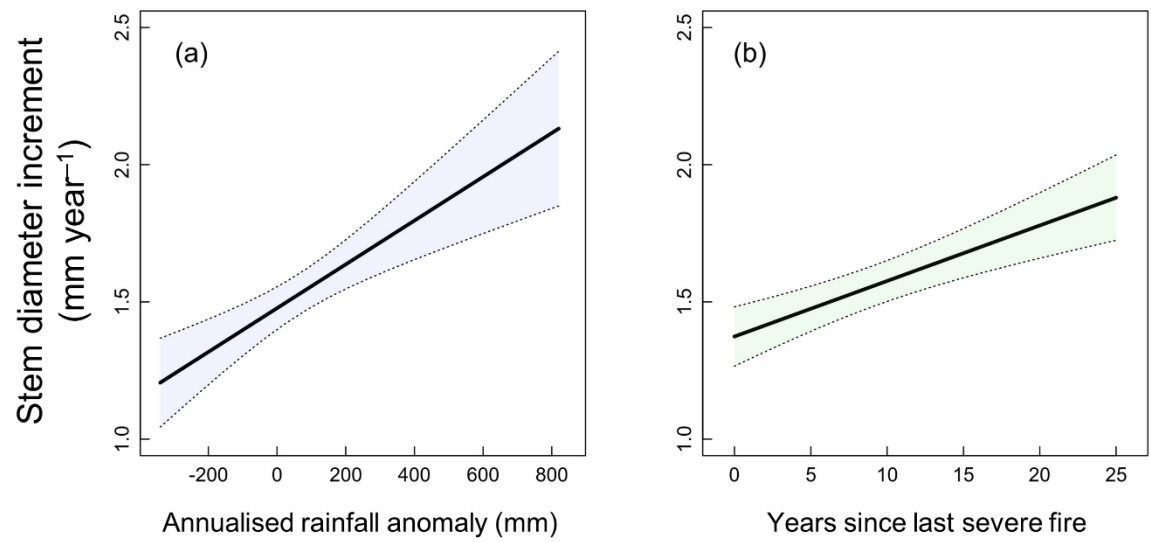


FIG. S6a. Effects plots for 'stable' variables for annual stem diameter increments, not shown graphically in the main paper. All predicted values are conditioned on all other variables in relevant statistical models.



Appendix 9.2: Project Roadmap

FIG. S6b. Effects plots for ‘disturbance’ variables for annual stem diameter increments, not shown graphically in the main paper. All predicted values are conditioned on all other variables in relevant statistical models.

Framework for implementing a Living Tree Biomass Sequestration method as part of ongoing revision and updating of the current (2018) Savanna Burning methodology

final updated version December 2019

Report prepared by:

Darwin Centre for Bushfire Research

Charles Darwin University

For:

North Australian Indigenous Land & Sea Management Alliance Ltd

As part of contractual Milestone reporting requirements to:

Indigenous Land & Sea Corporation’s Australian Indigenous Agribusiness

Meat & Livestock Australia’s MLA Donor Company Ltd

The Nature Conservancy

1. Background

This “framework report” is a required deliverable as part (b) of Milestone 6 of the project:

Key research to assist the development of Emissions Reduction Fund carbon sequestration methods for savanna fire management in Northern Australia

in relation to the contractual agreement between the North Australian Land and Sea Management Alliance Ltd (NAILSMA), and funding partners—(a) the Indigenous Land & Sea Corporation’s (ILSC) Australian Indigenous Agribusiness (AIA); (b) Meat & Livestock Australia’s (MLA) MLA Donor Company Ltd; and (c) The Nature Conservancy.

The scope of this report extends upon that originally required (i.e. Milestone 6(b)—“describing...a formal framework for implementing a Living Tree Biomass sequestration method”), as it sets out a pathway for reporting both on the status of the Living Tree Biomass (LTB) sequestration method, as well as on other related matters addressing ongoing revision and updating of the current (2018) Savanna Burning methodology¹ as part of renewed Phase 2 contractual arrangements². Specifically, these new contractual arrangements require finalisation of the scientific bases both for the LTB sequestration method, as well as addressing:

- analysis of remnant tree biomass decay after stem death
- availability and reliability of national-scale tree biomass mapping products
- assessment of fuel load accumulation over the seasonal cycle, accounting especially for late dry litterfall inputs
- methodological issues associated with inputs and decay of coarse woody debris fraction in fuel loads
- remotely-sensed methods to assess fire severity—both for direct application in an LTB method, as well as potentially replacing the early / late dry seasonal cut-off date of 1 August as applies in the current (2018) methodology.

2. Development pathway

2.1 National Greenhouse Gas Inventory (NGGI) and Emissions Reduction Fund (ERF) process

At the project methodology development workshop held in Darwin, July 2019, undertaken in fulfilment of Milestone 5 of the current contractual arrangement, Mark Newnham of the Department of Environment & Energy (DEE) outlined the formal conceptual process for ERF methodology development (as summarised in Fig.1). *Note that the timeframes provided in Fig.1 are conceptual only and, as noted below, do not represent the actual timeframes being addressed by the Phase 2 project.*

As illustrated in the schematic, the process for inclusion of LTB as a component of an updated and revised Savanna Burning methodology is at an early stage in the assessment and implementation

¹ CoA (Commonwealth of Australia) 2018. Carbon Credits (Carbon Farming Initiative—Savanna Fire Management—Emissions Avoidance) Methodology Determination 2018. Dept Environment and Energy, Australian Government, Canberra.

² Phase 2 Project Title: Finalising the Savanna Burning Living Tree Biomass (LTB) methodology, and updating and refinement of current Emissions Abatement and Dead Organic Matter methods

process—specifically, the undertaking and publishing of the fundamental scientific research, and early evaluation by the National Inventory team.

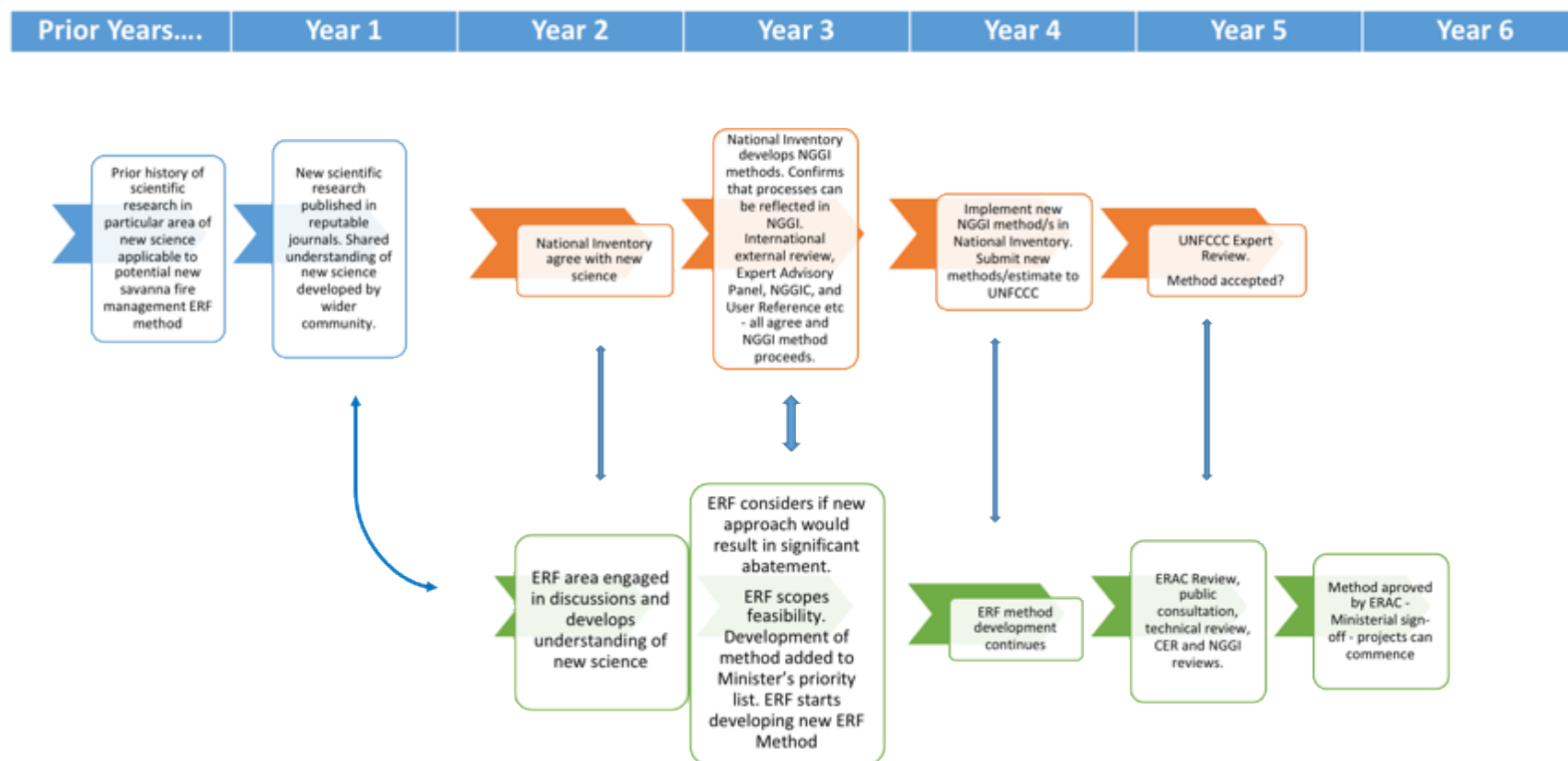
Further steps in the process are reliant firstly on that initial assessment, subsequent discussions with the ERF and assessments by pertinent international bodies, and ultimately independent review and evaluation by the Emissions Reduction Assurance Committee (ERAC).

In relation to the ‘framework’ process outlined in following sections, key timeframes for the development and implementation of an updated and revised savanna Burning method which incorporates an LTB component, comprise:

- *by December 2019*—submission of scientific papers describing basis of effects of fire regime on LTB to appropriate international journals for review
- *by April/June 2020*—submission of ancillary papers and reports addressing issues relevant to proposed LTB method (e.g. fate of ‘standing dead trees’), and related Savanna Burning methods issues (e.g. seasonal litter fall; fire severity mapping)
- *by mid 2020*—preliminary evaluation by NGGI team complete and, if deemed warranted, (a) ongoing work on inclusion of Savanna Burning LTB processes in National Accounts, (b) ongoing discussions with ERF concerning Savanna Burning methods development
- *by end of 2021 (or thereabouts)*—assuming above processes support implementation of a Savanna Burning method incorporating LTB sequestration, submission of a revised and updated draft method for independent review by the ERAC

Note that the timeframes proposed above reflect current Phase 2 project commitments as at December 2019.

Fig. 1: Process map for new savanna science → inclusion in National Inventory
→ development of new ERF Method



2.2 Savanna Burning R&D pathway

The current and new contractual arrangements, and additional tasks concerning the furnishing of relevant available datasets to the National Inventory team as agreed at the July 2019 workshop, collectively set out 11 core tasks to be addressed over the next 12 or so months (ending mid-2020). The timeframes for the undertaking and completion of these core tasks are summarised schematically in Table 1.

Brief descriptions of respective tasks are provided in following sections, where numbering of tasks follow the numbering as set out in Table 1.

3. Core Tasks—as listed in Table 1

(1) Datasets provided to NGGI

1.1 LTB dataset—all tree stem and fire regime data from 236 plots (451 including grouped subplots) across the savanna rainfall gradient to be provided to NGGI team—this has been undertaken (September 2019)

1.2 Fuel accumulation and related datasets for high (>1000 mm mean annual rainfall) and low (1000 – 600 mm mean annual rainfall) rainfall zones—these datasets, already incorporated in earlier (2012, 2015) and current (2018) Savanna Burning methodologies, to be provided to NGGI team—this has been undertaken (September 2019)

(2) Living tree Biomass science basis

2.1 Paper: data description, statistical analysis—This paper, coordinated primarily by Prof Peter Whitehead and Assoc Professor Brett Murphy, deals with fire effects on the dynamics of trees in savannas. Rates of growth in size (stem diameter), mortality and recruitment to the 5 cm diameter size class will be related to the frequency and severity of fires. The final version of this paper is to be submitted to *Ecological Monographs*, in mid-December 2019. As at time of writing (mid-December 2019) the Title and Abstract of the finished paper is as follows:

Recruitment, growth and mortality of trees in Australian savannas: predicting the effects of fire management on tree biomass

Peter J. Whitehead, Brett P. Murphy, Jay Evans, Cameron P. Yates, Andrew C. Edwards, Harry J. MacDermott, Dominique Lynch and Jeremy Russell-Smith

Abstract: Tropical savannas are characterised by high primary productivity and high fire frequency, such that much of the carbon captured by savanna vegetation is rapidly returned to the atmosphere. Hence, there have been suggestions that management-driven reductions in fire frequencies and/or intensities in savannas might significantly increase carbon storage in tree biomass. We analysed a large, long-term tree monitoring dataset (236 plots, monitored for 3–24 years, including 12,000 tagged trees) from the tropical savannas of northern Australia, in order to characterise relationships between fire regimes and key demographic rates of trees: recruitment into large sapling size classes (≥ 5 cm diameter at breast height); stem diameter growth; and mortality. We used these relationships to build a process-explicit demographic model of an Australian savanna tree population. We found that savanna fires, especially high-severity fires, significantly reduce tree

recruitment, survival and growth. Despite these negative effects of fire on the demographic rates, tree biomass appears to be suppressed by only a relatively small amount by ambient fire regimes. Despite this relative stability of tree biomass, there is substantial scope for fire managers to generate carbon credits from increased carbon storage in tree biomass. We found that plausible, management-driven reductions in fire frequency and severity could lead to increases in total tree biomass, including belowground biomass, of about 12.9 t DM ha⁻¹ over a century. Accounting for the increase in carbon storage could generate significant tradeable carbon credits, on average is worth annually 3–4 times those generated by current savanna greenhouse gas (methane and nitrous oxide) abatement projects and much more on sites presently affected by high frequencies of severe fire. If appropriate carbon accounting methodologies can be developed, sequestration by tree biomass has the potential to significantly increase the economic viability of fire/carbon projects in Australian savannas. This burgeoning industry has the potential to bring much-needed economic activity to tropical savanna landscapes, without compromising important natural and cultural values.

2.2 Report: Biomass benchmarking—this assessment, being undertaken primarily by Cameron Yates, explores the reliability of available coverages describing standing tree biomass across northern Australia for use in independent benchmarking of biomass change. At the time of writing the following summary report has been submitted for milestone reporting:

Outline – Availability of reliable national-scale biomass mapping products which could be used to provide (a) a baseline biomass estimate at the start of projects, (b) ongoing monitoring of biomass change

Introduction

A methodology for living biomass in savanna trees will offer options to recognise increases in carbon stored in Australian tropical savannas through improved management of fire. Over much of the northern savannas, fire presently suppresses tree biomass below levels ultimately fixed by water availability and competition. A living tree biomass method is being developed for northern Australia, using measurements of stems and records of fire frequency and severity spanning up to 25 years in several hundred field sites. The method will be built on empirically-determined models of change in stem recruitment, growth and mortality under different fire regimes.

Under existing savanna burning methodologies both abatement and coarse woody debris rely on spatially derived burnt area mapping from the North Australia Fire Information (NAFI) website, and vegetation fuel type mapping as inputs to calculate emissions. Mapping of fire is at a minimum pixel size of 250m x 250m, using the MODIS satellite sensor. While vegetation-fuel type mapping at large spatial scales is based in part on MODIS or higher resolution Landsat 30m x 30m imagery, mapping is validated at the project scale by local descriptions assigning at least 250 sites to one of the 9 eligible vegetation-fuel types.

Tree cover and hence tree biomass may vary substantially within vegetation-fuel types, potentially contributing to differences at the rates in which they accumulate new biomass. Predictive models applicable to savanna burning take account of such variation where attributable to variation in rainfalls. They are also likely to be applied to deliver very conservative estimates of biomass benefits of improved fire management to reduce risks of over-estimation.

It has been suggested that estimates of biomass and change through time relevant to savanna burning projects might be provided by presently available or emerging developments in remote sensing. In this paper we consider that proposition, based on a review of relevant literature, supplemented by our experience in deriving and applying a number of remote sensing platforms and approaches to interpretation to fire management in northern Australia.

Deriving a baseline biomass estimate at the start of projects

Biomass or surrogate spatial products are typically derived from one of four methods; 1. Process models, 2. Optical satellite sensors, 3. Radar, and 4. LIDAR:

1. Process models typically use digitised generalisations or extrapolations of field-based measurements as surrogates for or indicators of spatial variation in ecological processes which can be applied individually or in combination to derive new spatially-defined layers relevant to biomass production. Typical inputs to such synthetic surfaces include aspects of rainfall or greenness (NDVI). Current relevant available layers at continental scale are:
 - a. The Commonwealth Department of Environment and Energy reports on Australia's greenhouse emissions through the National Greenhouse Gas Inventory (NGGI) for energy, industrial processes, agriculture, land use, land use change, forestry, waste, and other. The NGGI uses layers for continental scale process models including maximum above ground biomass (Roxburgh 2019), forest productivity (Kesteven 2004), land cover change (Lowell 2003), net primary productivity (Ruimy 1994).
 - b. The Queensland Government, through the Long Paddock web site, provides pasture-based and other coverages derived from a process model building on rainfall surfaces (Carter 2010).

The current models available for the savannas' do not directly measure living tree biomass. They estimate total maximum biomass. The various enhancements or re-interpretations which relate to tree dynamics, e.g. forest productivity, net primary productivity and others are derived and/or presented at scales of 1km x 1km up to 5km x 5km, which are poorly matched to the size of typical savanna burning projects.

2. A myriad of optical satellite sensors of varying characteristics - including pixel sizes from sub-1m x1m to 10km x 10km, overpass rates from daily to twice a month, number of bands and their spectral characteristics, and temporal length of satellite series – offer some potential to estimate biomass. For example, the NOAA-AVHRR and Landsat satellite series both date to the early 1970's but operate at very different spatial scales. There is currently no tree biomass layer derived from optical satellite sensors for the tropical savannas. However, several surrogates are available:
 - a. Two pixel-based fractional cover products have been applied to the tropical savannas, a MODIS and Hyperion product (Guerschman 2009) derived from one image a year, and a Landsat product for Queensland and the Northern Territory, derived by the Queensland Government (Armston 2009). There is also a Landsat continental persistent green layer (Gill 2017). Optical satellite sensors with few bands in the red and near-infra red do not discriminate green vegetation from the tree, shrub and ground layer making it difficult to estimate only the tree component.
 - b. Optical satellites have been used to classify vegetation and fuel classes at many scales across the tropical savannas for decades, including for: NT vegetation mapping, Queensland's Regional Ecosystem Mapping, the National Vegetation Information System NVIS, Vegetation Fuels Mapping (SavBat), and individual Savanna Burning Projects. This approach groups areas of similar habitat and vegetation types into classes, rather than a pixel-based approach. The classification of optical satellite imagery into vegetation fuel classes is used in the current methodology.

Although optical satellite sensors provide a range of spatial scales, some of which may be applicable to savanna burning projects, current products have difficulties separating green tree, shrub and grass layers. This is particularly problematic in the monsoonal tropical savanna, with an annual cycle of greening in the wet season and curing through the dry season, compounded by fire activity removing grass and scorching tree canopies. Therefore, pixel-based products of living tree biomass or surrogates are not appropriate for savanna burning methodologies.

3. Radar can overcome some important limitations of optical sensors (Sinha 2015) but can be costly and there is no current system in place for radar-based mapping of biomass in northern savannas and no prospects of an agreed platform emerging.
4. There has been lot of recent research and investment into tree biomass estimation from Lidar with good results at a fine scale (e.g. resolution of less than 50cm from ground Lidar and 5m from aircraft; Zolkos 2012; Lee 2007). Ground-based application typically covers sites of up to 1 ha and would require a huge effort to sample typical project areas. Effective stratification to minimise costs of application would itself require biomass mapping to standards and resolution presently

unavailable. Airborne-borne application generates additional costs and processing demands limit practical application to relatively small mapped areas. Although it is an emerging technology with real future potential, it has no present practical application for current savanna-scale biomass estimation or application at the project scale.

(b) ongoing monitoring of biomass change.

The change in living tree biomass at any given location through time is small with average tree growth rates of under 2 mm annually, and associated small annual changes in basal area and biomass. Annual rates of recruitment and mortality are also a small proportion of standing biomass. Whilst the cumulative effect of shifts in all of these processes on biomass is substantial at time scales relevant to savanna burning projects, none of them are readily measurable by remote sensing that can be applied at scale. Given complexities with mapping biomass spatially as described above, realistically a drawing together of empirical (statistical) summaries of all of these influences into an integrated model, such as outlined in the forthcoming paper by Whitehead et al. (in prep.), provides the most amenable approach for assessing living tree biomass status and change at project and broader scales.

Further reporting

A more comprehensive report is in development. Some papers or reports cited in the National Inventory Reports 1,2, and 3 are not readily accessed. If they become available, details will be included in the review report.

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2.3 “Standing dead stems” assessment—this assessment tracks the fate of tagged stems that were observed to die within respective assessment periods in high and low rainfall zone plots, and also fallen stems that were tagged and measured in the aftermath of Cyclone Monica in 2006 and remeasured 10 years later. The annual fire histories are available for all plots, including for Cyclone Monica stems. The program of works for this assessment is as follows:

- current measurement records (stem diameter, height) describing the fate of all dead standing and fallen stems at high and low rainfall zone, and Cyclone Monica, plots are up-to-date
- a further field assessment round will be undertaken for all standing and dead stems at long-term monitoring plots in Kakadu, Litchfield and Nitmiluk National Parks, over October and November 2019—these data will be combined with existing data for analysis
- Analysis and write-up of these data will be undertaken in early 2020, with a paper submitted to an appropriate international journal by end of April 2020

(3) Fire severity mapping algorithm development

3.1 Fire severity mapping—this detailed assessment program of works (refer Table 1) will be undertaken by a team involving Dr Andrew Edwards, Dr Stefan Maier, Patrice Weber, in collaboration with international colleagues Prof David Roy (University of South Dakota), Prof Luigi Boschetti (University of Idaho), Prof Jose Pereira (University of Lisbon) amongst others. The program of works is planned to be completed by mid-2020 with submission of scientific paper(s) to appropriate international journal(s).

Note that the undertaking of this work will also inform the assessment of the feasibility of generating a reliable fire severity mapping product to replace the current arbitrary early / late dry season cut-off date of 1st August (refer core task 4.3).

Dr Andrew Edwards has provided the following detailed outline addressing the development of an automated process to create a fire severity mapping methodology based on globally available and regionally created datasets, calibrated by local information.

3.1.1 Background

Fire Severity in the tropical savannas is here defined by the relative scorch height ^[1]. The energy of a fire is due to the length of the fire front, the available cured fuel and wind speed. The energy released by fire directly affects a proportion of photosynthetic vegetation (PV), predominantly foliage, scorching in a vertical direction. Upper canopy scorch markedly effects tree growth (Whitehead *et al.* in press) and is described as “severe”. Fire affected areas with unaffected canopy are “mild”. This binary classification is the basis of the remotely sensed detection and classification of fire severity mapping previously defined ^[2] and to be applied in this research.

A fire severity mapping algorithm has been in train since 2011. To simplify the large amount of processing required to derive the product, the algorithm used all available calibration data to derive a simple threshold of the relative difference of the near infrared (RdNIR). This has meant that the classification is less accurate in the earliest and latest parts of the fire season, and similarly in the

highest and lowest tree structural classes. Although this provides a reasonable average accuracy in any given year, to improve the accuracy of the fire severity map throughout a year we have developed this dynamic calibration method to adjust the algorithm throughout the season and across vegetation structural classes.

3.1.2 Methods

Fire severity classes, unlike burnt areas, are not readily discernible from satellite imagery, relying on algorithms using satellite imagery, ancillary and calibration data. Accuracy using traditional methods is notoriously low (see Table 1 in ^[2]), whereby modern sophisticated machine learning algorithms require thousands of points for reliable and acceptable classification accuracy ^[3].

An extensive series of 6,478 waypoints were collected via aerial survey across regions of north Australia from 2011-16, Figure 3.1. The standard survey method ^[4] was applied at all times, flying in a helicopter (R44) at approximately 400 feet Above Ground Level, travelling at approximately 70 knots. These data, when randomly split, provide both calibration and validation data for the fire severity map classification. At each waypoint the level of fire effect, the severity, was assessed for an area approximating 3 ha, approximately half the area of a MODIS 250 m pixel (6.25 ha), in a detailed range of fire severity classes from patchy through to extreme.

The aerial survey data are being further attributed post-survey to characterise the date the fire occurred, using the North Australia Fire Information (NAFI) MODIS 250 m derived semi-automated burnt area mapping (BAM) and active fire data known as Hot Spots. The Hot Spot information is available from the University of Maryland data portal (<http://modis-fire.umd.edu/af.html>) and Landgate WA (<https://firewatch-pro.landgate.wa.gov.au/home.php>) but are edited daily by Dr Peter Jacklyn from the NAFI team to remove false positives.

Maitec (<https://www.maitec.com.au/>) is a satellite image data provider operated by Dr Stefan Maier and a contributor to this study. Maitech have developed MODIS image download and post-processing capabilities using Bidirectional Reflectance Distribution (BRDF) modelling to remove reflectance change due to look-angle and sun reflectance phenomena by using multiple multi-angular observations of surface reflectance ^[5]. The effect of fires on chlorophyll slowly changes post-fire and is not usually strongly apparent in the first 1 or 2 days. Therefore, a variety of post-fire image dates from 3 to 7 days will be selected. Reflectance information from multiple MODIS bands will be extracted from the image archive at the locations and dates provided by the calibration data pre- and post-fire, for ± 7 days.

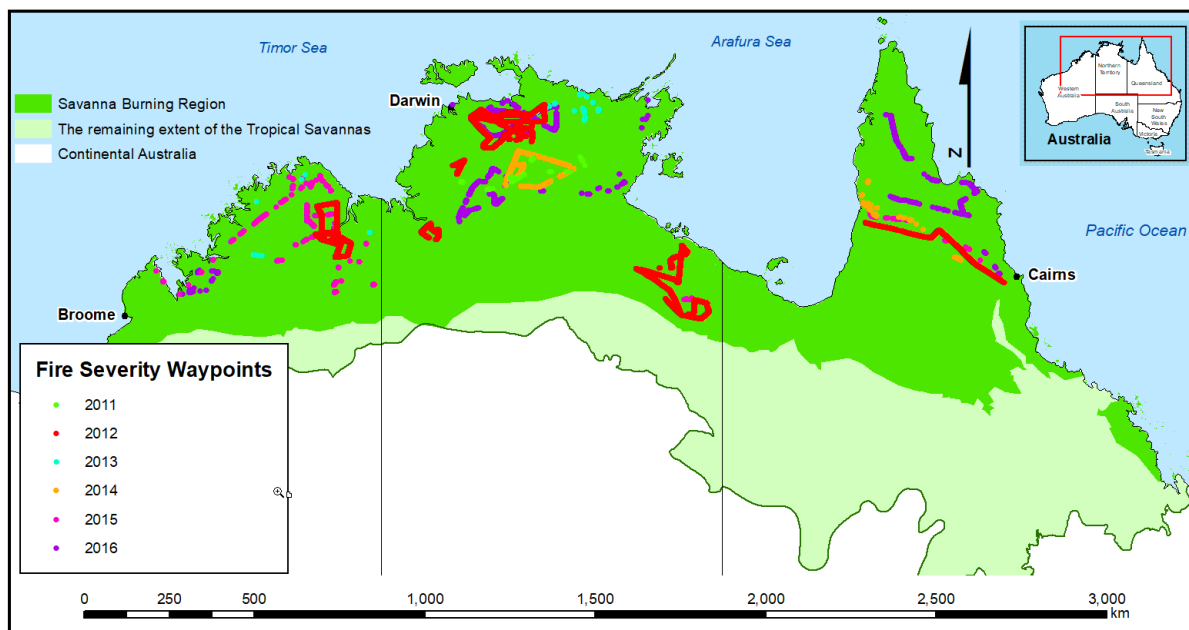


Figure 3.1. Extent of the Fire Severity aerial surveys 2011-16 over the Savanna Burning region in the tropical savannas of north Australia.

Two image products will be derived. The first is the relative difference in the near infrared (RdNIR) developed in previous research to incorporate the highest resolution MODIS image data, the NIR with 250 m pixels, whilst encapsulating the greatest, and most parsimonious, spectral information discriminating fire severity, again in the NIR. The second product will assess the pre-fire BRDF modelled image and a series of post-fire high-look-angle images, as a means of minimising the ground layer whilst maximising the canopy layer to look for change in known burnt areas, with the expectation that if no change is detected then the canopy has been minimally, or not, scorched, whilst a change would indicate fire effect in the canopy, and thus a severely burnt area.

To determine the most appropriate geographical stratification, within which we will derive separate RdNIR thresholds, we are creating ancillary surfaces, including a burnt area mask from NAFI. The NAFI mapping is highly regarded by the fire management community who monitor the mapping in the field, and it has annually achieved overall mapping accuracy > 90% for the many years independent and extensive aerial observations have been collected, often in conjunction with the fire severity calibration/validation data, to purposefully assess it. Stratification will also be assessed using a fire radiative power surface derived from the edited active fire waypoints, and Landsat-scale derived multi-year foliage projective cover (FPC) surfaces (<https://www.longpaddock.qld.gov.au/forage/report-information/foilage-projective-cover/>).

The outputs will be a combination of the stratification layers, the multiple RdNIR layers (3, 5 and 7 days) and the Δ BRDF layers to ascertain, with the validation subset of the field observations, the most accurate fire severity mapping algorithm.

3.1.3 Result

The last, but by no means the simplest, phase of the project will be the automation of the best result of the processes. Dr Patrice Weber has been employed to work with the assessment team, Drs Stefan Maier and Andrew Edwards, to automate many of the processes described in the above methods. But also includes the processes undertaken by the BAM team from NAFI to select and tabulate the BAM images used to delineate fire scars and the multiple products derived (annual fire frequency, late dry season fire frequency, time-since-last-burnt, patch size distribution and patchiness indices, etc).

The potential for these methods to be globally adaptable depends on either the utility of the Hot Spot surface information or the pre-fire BRDF versus post-fire off-nadir analyses to characterise the fire severity.

3.1.4 References

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5. Maier, S.W., *Changes in surface reflectance from wildfires on the Australian continent measured by MODIS*. International Journal of Remote Sensing, 2010. **31**(12): p. 3161-3176.

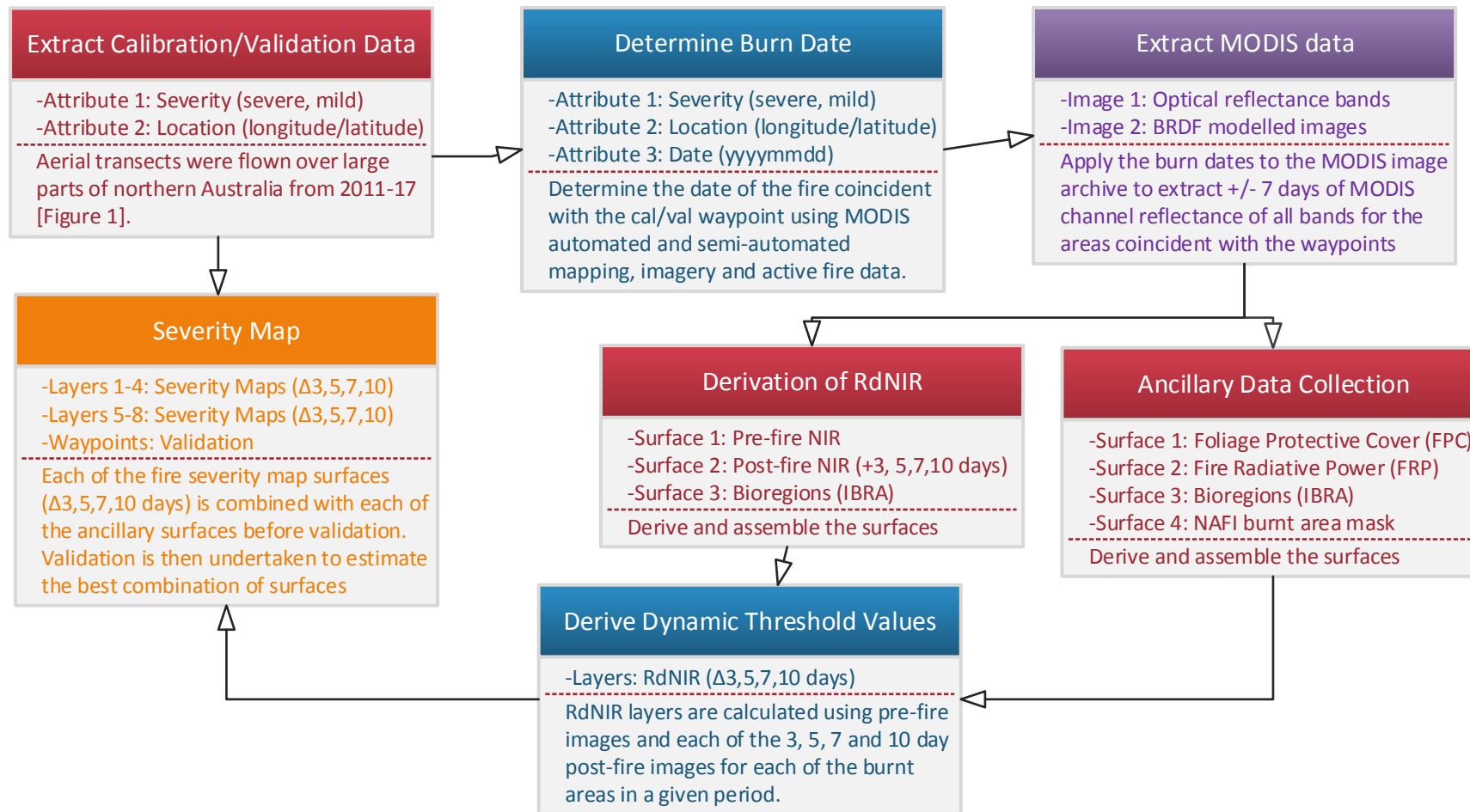


Figure 3.2. The methods: from top left, “Extract Calibration/Validation Data”, moving clockwise to the final “Severity Maps” and the validation.

(4) Revising and updating current (2018) Savanna Burning method

4.1 Seasonality of fuel accumulation—the current Savanna Burning methodology does not take seasonality of litter fall into account, despite substantial, if mostly unpublished, evidence to the contrary. To address this, this core task involves five associated activities, including the publication of at least two papers, as follows:

- ***Seasonal fuel load data accumulation down the rainfall gradient***—Jay Evans is overseeing this component and has provided the following notes:

“Currently there is a gap in the scientific data relating to the seasonal accumulation of litter and coarse woody debris, particularly for sandstone woodlands and heaths. These data underpin our ability to improve the current Savanna Emissions Abatement and Coarse Woody Debris methodology components. For example, the latest methodology does not take into account seasonal inputs of litter although we know from various studies that litter fuel loads are substantially greater in the late dry season due to leaf fall from around the middle of the year. Including seasonal estimates of litter and coarse woody debris will improve the methodology by showing that early season prescribed burning substantially reduces greenhouse emissions under reduced seasonal fuel load conditions. The objective is to (a) demonstrate seasonality in fine (leaves, small <5mm diameter twigs) fuel inputs, and (b) investigate seasonality inputs for coarse fuels (>5mm <5cm) in north Australian savannas. To achieve this a field program is being undertaken over 2019 at more-or-less monthly intervals, to monitor fuel inputs at permanent sites covering various veg-fuel classes located down the northern rainfall gradient sampling both Savanna Burning methodology rainfall zones.”

- ***Paper: write-up of seasonal fuel accumulation associated with curing data***—Cameron Yates is undertaking this component and has provided the following notes:

“Northern savanna fuels accumulate after a fire over progressive years and, in some cases such as with hummock grasses (ie. spinifex), accumulation has been shown to be decadal. For many fuel types, accumulation is most prominent in the fine fuels (leaf and twig) component, particularly in the first five years since fire. The monsoonal northern savannas have a distinct wet and dry season with annual rainfall in the summer months followed by droughting over the winter months. This study documents the seasonality of fine fuel accumulation down a rainfall gradient (1700mm – 700mm) under tree canopy cover conditions ranging from 48% – 5% projective foliage cover (PFC). Based on three years of sampling, the program demonstrated an average 7% increase of fine fuels in the late dry season in the lower rainfall zone, and 25% increase in the late dry season in the higher rainfall zone. A paper describing the study will be submitted for publication in early 2020.”

- ***Litterfall data collection, Litchfield NP***—Dr Stefan Maier has been undertaking this field-based study at permanent sites in Litchfield NP, collecting leaf litter samples monthly since 2011. Sampling will be maintained throughout the remainder of 2019, and assembled data used to help inform the seasonal analysis described below.
- ***Paper: synthesis of available seasonal fuel load data***—using all datasets described above, and any others available, Dr Stefan Maier will undertake analysis of assembled data and prepare a scientific paper for publication in an international journal by end of April 2020. Dr Maier has provided the following notes describing the study:

“This project will use the nearly one decade-long dataset of monthly leaf fall measurements at the Savanna Supersite in Litchfield National Park together with more recent leaf litter decomposition measurements to develop a mathematical model describing leaf litter fuel dynamics, i.e. seasonal variations in leaf litter fuel loads. The model will then be calibrated for other locations across Australia's tropical savanna using all available seasonal leaf litter fuel load measurements. From the detailed model a simplified model will be developed for predicting seasonal leaf litter fuel accumulation for the different vegetation fuel classes, for use in estimates of greenhouse gas emissions from savanna fires. The same models will be investigated for their utility in predicting coarse fuel accumulation.”

4.2 Paper / Report: Revision of fuel load accumulation parameters in current (2018) method—as noted in previous submissions to the ERF, the currently applied Olson curve relationships describing fuel accumulation (a) grossly underestimate fuel accumulation for most, if not all, vegetation fuel types relative to the empirical data that were supposedly used to derive them, (b) apply unsupported (inflated) estimates of fuel residues immediately post-fire (which leads to significant under-estimation of fuel accumulation subsequently), and (c) as widely acknowledged in the scientific literature, are inappropriate for applications where fuel accumulation occurs under non-equilibrium conditions³ (ie. marked seasonal fluctuations of fuel component inputs [as described above] and decay [e.g. as described by Rossiter-Rachor *et al.*]⁴). By mid-2020, a detailed report will be submitted addressing these issues, and making informed recommendations as to how these relationships should be revised / amended.

4.3 Paper / Report: Revision of current seasonal cut-off date, and replacement with fire severity approach—for pragmatic reasons the current and preceding Savanna Burning methods have all applied a seasonal early / late dry season cut-off as 1 August. While this generally has been found to be useful and applicable to climatic circumstances across the northern savannas, it does not take into account that severe fires can occur under early dry season conditions, and fires of much less severity can occur in the late dry season period (including management prescribed fires). As noted above under core task (3), there is a realistic requirement to incorporate fire intensity / severity to account for effects on LTB sequestration, and it follows that, if feasible, such technical fire severity mapping advances need to be applied generally throughout the Savanna Burning methodology. A report addressing these issues will be provided mid-2020, in association with reporting generally on the feasibility and reliability of an appropriate fire severity mapping product.

³ Birk EM, Simpson RW (1980) Steady state and the continuous input model of litter accumulation and decomposition in Australian Eucalypt Forests. *Ecology* **61**:481-485.

Cornwell WK, Weedon JT (2014) Decomposition trajectories of diverse litter types: a model selection analysis. *Methods in Ecology and Evolution* **5**:173-182

⁴ Rossiter-Rachor NA, Setterfield SA, Hutley LB, McMaster D, Schmidt S, Douglas MM (2017) Invasive *Andropogon gayanus* (Gamba grass) alters litter decomposition and nitrogen fluxes in an Australian tropical savanna. *Scientific Reports* **7**: Article number: 11705

4.4 Inclusion of Pindan as new vegetation fuel type—this recommendation follows the study as reported by Lynch *et al.* 2018⁵.

⁵ Lynch D, Russell-Smith J, Evans J, Yates CP, Edwards AC (2018) Incentivising fire management in Pindan (Acacia shrubland): a proposed vegetation fuel type for Australia’s savanna burning greenhouse gas emissions abatement methodology. *Ecological Management & Restoration* **19**:230-238.

Table 1: Timeframe for undertaking and completion of core tasks as identified in contractual agreements and related arrangements. Note: cells highlighted in dark grey refer to milestone delivery timeframes; cells highlighted in light grey refer to additional timeframes likely required to complete tasks (e.g. finalisation of scientific paper review process, and publication)

[illegible]

Action		2019					2020											
No.	Activity	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
(4)	Revising and updating current (2018) Savanna Burning method																	
4.1	Seasonality of fuel accumulation																	
	• Seasonal fuel load data accumulation down rainfall gradient																	
	• Paper: write-up of seasonal fuel accumulation associated with curing data																	
	• Litterfall data collection, Litchfield NP																	
	• Paper: synthesis of available seasonal fuel load data																	
4.2	Revision of fuel load accumulation parameters in current method																	
	Paper / Report																	
4.3	Revision of current seasonal cut-off date, and replacement with fire severity approach—refer (3)																	
	Paper / Report																	
4.4	Inclusion of Pindan as new vegetation fuel type—refer Lynch <i>et al.</i> 2018																	